

November 8, 2011

Vancouver, BC

**(PROCEEDINGS RECONVENED AT 10:00 A.M.)**

THE REGISTRAR: Order. The hearing is now resumed.

MR. WARD: Thank you. Mr. Commissioner, Cameron Ward, counsel for now 20 families of the missing and murdered women with two brief housekeeping matters. Mr. Vertlieb has invited me to speak to them. The first one is, indeed, I now have been retained by two more families, and they are the families of Tanya Holik, H-o-l-i-k, and Olivia Williams. And I've previously advised my friends of this engagement. And, secondly, just from my perspective, being interested in ensuring the record is maintained correctly, I'm hopeful that today or this morning we'll be able to have the seven binders properly marked as an exhibit. I'm just worried about things falling by the wayside because on the first day of hearings we referred to the Williams report appendices and they still haven't been marked as an exhibit although there was an assurance that would happen eventually. In my respectful submission, we should strive to get these exhibits marked so that they can be referred to as proper exhibit numbers when it happens and

1 I'm concerned about delays.

2 MR. VERTLIEB: I agree with Mr. Ward about getting them marked.

3 I understand that Mr. Hern is looking at the  
4 documents relating to his witness and I expect Mr.  
5 Hern will shortly be able to confirm those  
6 documents. As to the DOJ and the Williams report,  
7 I'm also told that they've been working  
8 steadfastly on it since we commenced the hearing  
9 on October the 11th and at some point they're  
10 going to have to tell us they've done the work and  
11 we can have them marked. But I share Mr. Ward's  
12 concern that we do want to have those marked  
13 sooner or later.

14 THE COMMISSIONER: I agree with that. If counsel's working on  
15 them, then I'll leave it at that.

16 MR. HERN: I'd just like to point out I only got these binders  
17 on Friday of last week, so --

18 **DOUGLAS LePARD:** Resumed

19 **EXAMINATION IN CHIEF BY MR. VERTLIEB Cont'd):**

20 Q We understand everyone's doing their best, Mr.  
21 Hern. We appreciate that.

22 So let's continue then, Mr. Commissioner,  
23 with Deputy LePard. May I continue, sir? I  
24 wanted to cover some things from yesterday,  
25 deputy. I must say that the first indication we

1 had had that you had seen the Williams report  
2 prior to the release of your report was yesterday.  
3 There's no reference at all in any of the material  
4 we've seen from you that indicates you had seen  
5 that report, so I want to ask you a couple of  
6 questions. The first question is --

7 A Can I -- there is materials that was released to  
8 the commission that shows that I have seen the  
9 Williams report because, in fact, I have provided  
10 some comments on it. But just before you begin,  
11 Mr. Vertlieb, Mr. Commissioner, if I may, I just  
12 wanted to clarify one issue that I was asked about  
13 yesterday that I was concerned that you might have  
14 misunderstood the evidence, and that was Mr.  
15 Vertlieb asked me about having interviewed  
16 Detective Constable Shenher in 2002 and she made  
17 some remarks about a civilian employee of the  
18 Missing Persons Unit. I was asked, you know,  
19 what, if anything, did you do about that and so  
20 on. Just to be clear, that employee, before I was  
21 even assigned my review, was no longer in that  
22 office. She left in 2001. So by 2002 when I was  
23 doing my review and I interviewed Detective  
24 Constable Shenher, it was a non-issue anymore  
25 because she wasn't there anymore and she had been

1 replaced by an excellent employee who's still  
2 there to this day. What I did do, though, was I  
3 recognized that there was a problem with a lack of  
4 a full-time supervisor and I recommended in 2002  
5 that a full-time sergeant be assigned and that was  
6 approved and a full-time sergeant was assigned to  
7 the Missing Persons Unit, implemented in 2003, and  
8 there has been a full-time sergeant ever since.  
9 Then in 2004, as I gave evidence about, I did when  
10 I was in a position to do that contract  
11 Inspector -- retired Inspector Schouten to do a  
12 full audit of the Missing Persons Unit, and that  
13 is in Tab 8 of this binder that I have been  
14 provided, Volume 1 of the documents, and a summary  
15 report of the implementation of the 50  
16 recommendations is in a report that's in Tab 9.

17 THE COMMISSIONER: Thank you.

18 MR. VERTLIEB:

19 Q I think I mentioned that she had left in 2001, but  
20 let's leave that alone. As far as Williams, let's  
21 be clear on when you did the first cut of this  
22 Exhibit 1.

23 A Yes.

24 Q When did you first complete Exhibit 1 --

25 A I had --

1 Q -- the first time?

2 A I had a draft report in the end of April of 2004.

3 Q Yes. And after Pickton was convicted, you went  
4 back and looked at your report and made some  
5 changes; is that correct?

6 A I'm sorry. Can you give me the question again?

7 Q After Pickton was convicted, did you review your  
8 report and make some changes to it?

9 A I had made changes -- as I say, I had a draft in  
10 2004. I made changes in 2005 and 2006 in terms of  
11 refining it. I didn't actually do the last  
12 interview until 2006. The changes that I made  
13 after Pickton was convicted, I didn't change the  
14 actual report. I added an epilogue because a  
15 number of years had passed and so when the Supreme  
16 Court of Canada finally came out with its decision  
17 in 2010, I wrote an epilogue to show what had  
18 changed rather than trying to rewrite the report.

19 Q That's my point. That's what I thought was the  
20 case. Nowhere up to that point of the epilogue  
21 did you mention the Williams report in anything  
22 that you had written in this report, Exhibit 1; is  
23 that correct?

24 A That's correct. And the reason for that was it  
25 was provided to me in confidence and so, as I gave

1 in my evidence yesterday, I was certainly informed  
2 by the information that I read in that report. It  
3 didn't change any of my conclusions. But as a  
4 courtesy to the RCMP, I didn't want to do anything  
5 that might result in the privilege being waived by  
6 talking about it in my report. I knew that it was  
7 provided to me by Deputy Commissioner Bass as a  
8 courtesy.

9 Q Now, you mentioned the commission was aware of  
10 something and you're right. And what you're  
11 talking about is that in August 13th, 2010 Chief  
12 Constable Chu wrote to Deputy Commissioner Gary  
13 Bass enclosing your review of the RCMP external  
14 review?

15 A Yes.

16 Q Thank you. I will come to that in due course of  
17 my questions of you, but we were aware of that.  
18 But that's 2010 and your comments concerning  
19 Williams. There's a number of pages that you have  
20 given us. We were aware of that. The question,  
21 though, is Williams, you now confirm, was not  
22 referenced in your report, Exhibit 1, so my  
23 question then is did it play any role in your  
24 conclusions?

25 A Well, as I said, I was informed by the report,

1           having read it. What I would say is that reading  
2           it didn't change anything that I thought as a  
3           result of my review of other information,  
4           interview of witnesses, review of documents,  
5           review of the entire Coquitlam RCMP file, and so  
6           on. In fact, I thought that the summary of the  
7           statements that was in that 27-page report was in  
8           most cases consistent with what I concluded. The  
9           only thing that was inconsistent -- first of all,  
10          there were many gaps in the information. It's not  
11          a very long report. And, secondly, I did not  
12          agree at all with the conclusions of that report.  
13          I didn't think that they were supported by the  
14          information in the body of the report, and I  
15          discussed those concerns with Deputy Commissioner  
16          Bass back in 2003.

17          Q   Why did you critique the Williams report in a  
18          formal way in 2010?

19          A   Because I was asked to. It was agreed that we had  
20          asked the RCMP to provide comments on our report  
21          before our planned release. We wanted to find out  
22          if -- hopefully that we were on as much common  
23          ground as possible and we were working towards  
24          doing a common release on the investigation. That  
25          was our intent, and we made a number of efforts

1 and it was agreed at -- in a meeting in the summer  
2 of 2010 that the RCMP would provide us comments on  
3 our report and that I would provide brief comments  
4 on their report.

5 Q And you did see the RCMP comments about your  
6 report?

7 A No. They were never provided to us, although I  
8 did see a report considerably later, not at that  
9 time, that commented on my report.

10 Q So you prepared a critique of Williams in 2010?

11 A Yes.

12 Q And your understanding is a critique of your  
13 report was prepared about the same time?

14 A No. There was agreement that comments about my  
15 report would be provided to us and there was a  
16 meeting about it and correspondence between the  
17 chief and Deputy Commissioner Bass about hoping to  
18 expedite those comments and, in fact, you know, if  
19 you're only finished part of it, please provide us  
20 your comments as -- as they're done because the  
21 time is reaching the point where we plan to  
22 release it, and we didn't ever receive those  
23 comments. Much later, after the release of the  
24 report and so on, there was a report that was  
25 written by then Superintendent Nash commenting on



1 my report and I did receive that fairly recently,  
2 a few months ago.

3 Q So while we'd have that marked, Mr. Hern knows the  
4 critique we're talking about and I'm going to ask  
5 Mr. Hern to have a look at that for any  
6 redactions. It's dated August 13th, 2010. It's  
7 out of your documents and the concordance number  
8 is available. It's a letter from Jim Chu, Chief  
9 Constable, and it encloses the LePard report,  
10 which I'm sure you've see before. But I'd like  
11 you to look at that so we can get it marked.  
12 There's one redaction, Mr. Hern.

13 Let's -- something else that came up  
14 yesterday. You mentioned in one case -- I think  
15 it's in your report at page 61 -- about a Cindy  
16 Beck. Yesterday you said in some cases the women  
17 were reported missing 15, 20 years later. Do you  
18 remember saying that?

19 A Yes, I do.

20 Q And I think to support that statement you must  
21 have had in mind your comments about Cindy Beck.  
22 Does that name ring a bell to you?

23 A The name rings a bell, but I don't know if that's  
24 the case that I was specifically referring to.  
25 What I recalled that there was one case, I think,

1           was reported 20 years after she had last been  
2           seen, one 15 years and then shorter terms ranging  
3           from days to months to years.

4           Q   Cindy Beck's at page 61 of your report and --

5           A   May I refer to that?

6           Q   Sure. Of course. You said she hasn't been seen  
7           for over 20 years since September, 1977. It's the  
8           only reference we could find to somebody  
9           missing or last -- pardon me -- last seen for over  
10          20 years. Do you see that?

11          A   Yes.

12          Q   I just think you made a mistake, but I don't want  
13          any misapprehension. We found the missing person  
14          report for her and it appears that she was last  
15          seen September, 1997. I'm going to show you that  
16          report. I think you just made a mistake and we're  
17          not critical of that, but I think it is important  
18          that we clear it up.

19          A   Yes. If I've made a mistake, then I hope that it  
20          will be cleared up.

21          Q   Have a look. You, no doubt, recognize this form,  
22          right? It's a Vancouver Police Department missing  
23          persons report. You've seen many of these in your  
24          work on this file?

25          A   Yes.

1 Q Look at the box that says "DLS", date last seen.  
2 Do you see that?

3 A Yes.

4 Q See that "97/09?"

5 A Yes.

6 Q So if Cindy Beck was your reliance on the comment  
7 that in some cases people not having been seen for  
8 over 20 years, perhaps you're just mistaken about  
9 that?

10 A Yes. Clearly I was mistaken.

11 MR. VERTLIEB: As well, I will file later -- we sent it around  
12 to all the participants, deputy. We did our own  
13 review of these missing persons reports to see the  
14 time frame for when people were last seen, et  
15 cetera. And I will mark that once people have had  
16 a chance to comment on it for accuracy, but it  
17 will give an analysis, actually, of when these  
18 people were reported to be last seen and reported  
19 missing. And I will ask you once I show you that  
20 after all the participants will tell us if it's  
21 correct -- I will ask if you did any kind of  
22 analysis like we at the commission did on that  
23 subject, okay?

24 MR. WARD: Excuse me. I'm sorry. I may be a little slow, but  
25 what document are we referring to? Have I seen

1                   it?

2       MR. VERTLIEB:  It was sent around yesterday.  Okay.  It's going  
3                   to be sent around.  We want people to -- what's  
4                   the story?  Okay.  We're just finalizing it.  We  
5                   want it to be accurate before we put it to the  
6                   witness.

7       MR. WARD:  Thank you.

8       MR. VERTLIEB:

9                   Q    You're welcome.  So Cindy Beck, we've clarified  
10                   that as just a mistake?

11                  A    Yes.

12                  Q    Thank you.  Now, I wanted to go back to this  
13                   warning subject because I think it seems to be  
14                   important.  You yesterday said that there is -- on  
15                   the subject of the warning, and you said it in  
16                   your report, that you didn't really believe it  
17                   would change the behaviour; that the women were  
18                   entrenched?

19                  A    Yes.

20                  Q    Of course, the problem with that statement that  
21                   would emerge to anyone thinking about it is that  
22                   we really don't know whether it might have changed  
23                   any one of the women's behaviour?

24                  A    Well, Mr. Commissioner, what I said yesterday,  
25                   first of all, that I did not think that it was a

1 bad idea to put that information out; that there  
2 were a number of other good reasons to put that  
3 information out, because, as I write in my report,  
4 it may have been a catalyst to generate  
5 information from the public. It might have been a  
6 catalyst to generate more resources for the  
7 investigation, but I didn't think that it was  
8 going to change the behaviour of the individual  
9 women because they were driven so much by their  
10 addictions. And as I pointed out yesterday, when  
11 the investigation became -- came to have a very  
12 high profile in the media, that there had been a  
13 joint forces operation, that the whole purpose of  
14 the investigation was to find a serial killer,  
15 there had been many articles written about it,  
16 even then at the end of 2001 when there was a  
17 great deal of publicity about it and  
18 acknowledgment that there had been a serial killer  
19 at work even though it wasn't necessarily accepted  
20 that he was active, women still went missing. And  
21 I heard the evidence of Dr. Lowman and I believe  
22 that he said the same thing, is that they were so  
23 driven by their addictions that it's unlikely to  
24 have changed their behaviour at all. I  
25 interviewed Constable Dave Dickson, who has worked

1 in the Downtown Eastside for many years, and he  
2 pointed that out in very strong terms, is that  
3 they were driven by their addictions. And the  
4 reality is that we have this case going on, but  
5 the women of the Downtown Eastside knew that they  
6 were doing very dangerous work. There had been  
7 many predators over the years. There had been  
8 many men over that time period charged with the  
9 murders of sex trade workers from the Downtown  
10 Eastside. So it was already well known that it  
11 was extremely dangerous work in the survival sex  
12 trade. So the women themselves knew that. That's  
13 why I'm saying that I don't think that it would  
14 have changed. And, of course, as Mr. Vertlieb  
15 points out, we can't know what difference it would  
16 have made to an individual woman, but, generally  
17 speaking, there was so much publicity about the  
18 issue anyway and the women knew themselves so much  
19 and believed that there was a serial killer at  
20 work and knew other women who had been murdered by  
21 dozens of predators that had been operating and  
22 very violent and killed a number of sex trade  
23 workers that I don't think that this particular  
24 piece of information would have added anything.  
25 But, as I say, I still think that it would have

1           been a good idea to put that information out. I  
2           just don't believe that it would have impacted on  
3           individual women's behaviour who were deeply  
4           addicted and driven by their addictions,  
5           desperate.

6           Q   Of course, that's your thoughts looking back?

7           A   Yes. That was -- that was the conclusion that I  
8           came to.

9           Q   Right. Of course, if it had saved one woman, it  
10          would have been justified?

11          A   Absolutely. If there was something that could  
12          have been done that actually would have made a  
13          difference, it could have been justified, and I  
14          think that it could have been justified on other  
15          grounds as well.

16          Q   It could be justified on other grounds because if  
17          the police lent public credence to the suggestion  
18          there's a serial killer, it might have led to more  
19          tips from the public?

20          A   Yes. But, again, during that time as it went on,  
21          there were comments made and, in fact, for  
22          example, Detective Constable Shenher had been on  
23          TV shows, radio shows saying I believe that there  
24          is foul play involved in this. So there was a  
25          high profile to those comments.

1 Q Except Detective Constable Shenher's not a senior  
2 police officer. You recognized that if a media  
3 release had come from the police department, it  
4 might have carried a different level of  
5 credibility and concern than Detective Constable  
6 Shenher?

7 A Yes, but we did have our -- the VPD's media  
8 spokesperson, Constable Anne Drennan, at some  
9 point was saying yes, we accept that there is one  
10 or more serial killers out there; that these women  
11 had met foul play.

12 Q But not in 1998 when we're talking about Rossmo  
13 and his working group?

14 A No. Not in 1998. That's true.

15 Q That's where we're focused right now, deputy.  
16 Now, let me ask you one last question about this.  
17 Let's -- we've heard your opinion and you wrote it  
18 in your report at page 326. You said in your  
19 report:

20 While making a strong public warning may have  
21 been useful as a catalyst to improve the  
22 investigation, it would not have resulted in  
23 changes to the high risk behaviour of the sex  
24 trade workers of the Downtown Eastside, which  
25 are driven by their addictions and



1                   marginalization.

2                   That was your opinion expressed in your report at  
3                   page 326?

4                   A    Correct.

5                   Q    Well, let me ask you this question:  Shouldn't  
6                   that choice have been up to the women who were the  
7                   potential victims of a serial killer?

8                   A    I'm sorry.  The choice of what?

9                   Q    The choice of how they wished to change their  
10                  behaviour if they wished to do so?

11                  A    Well, I agree that it should be their choice,  
12                  although I think that women in the survival sex  
13                  trade choices, you know, needs to be considered in  
14                  context, is that their choices are made in  
15                  circumstances that make real choices very  
16                  difficult, but in terms of again I would say that  
17                  there was -- there were other predators engaging  
18                  in violence crime against sex trade workers during  
19                  that period, including murderers.  And, in fact, I  
20                  believe in '93 to '98 there had been 10 sex trade  
21                  workers murdered in Vancouver, so it wasn't a  
22                  secret that this work was extremely dangerous.

23                  Q    Okay.  Now, let's add a couple of other comments  
24                  to this to test the basis for the decision made by  
25                  Biddlecombe and apparently endorsed up the line.

1 I'd mentioned Mr. Doug MacKay-Dunn to you  
2 yesterday. Do you remember me talking about him  
3 yesterday?

4 A Yes.

5 Q And just so we're clear, he was a long-serving  
6 police officer like yourself. He retired as an  
7 acting inspector after more than 30 years of  
8 service?

9 A Yes.

10 Q You have seen perhaps the -- now the interview of  
11 Deputy Chief Constable Jennifer Evans of Doug  
12 MacKay-Dunn?

13 A Yes.

14 Q And you would, no doubt, have read his comment  
15 that the environment was toxic when it came to  
16 Kim?

17 A I'm not disagreeing with you. I was provided all  
18 the transcripts of those interviews over a very  
19 short time and read them all within about a week,  
20 so I don't have a clear recollection of what  
21 everybody said, but that wouldn't surprise me.

22 Q Now, toxic's a very powerful word to use about  
23 relationships in the Vancouver Police Department?

24 A Yes.

25 Q And Kim, of course, could only mean Kim Rossmo?

1 A Correct.

2 Q So I want you to keep that comment in mind and  
3 then consider this comment from Gary Greer. And  
4 we identified Gary Greer yesterday as an inspector  
5 of equal rank to Biddlecombe?

6 A Right.

7 Q And in his interview with Deputy Chief Constable  
8 Jennifer Evans he said: "You could characterize  
9 it as a turf war"?

10 A Yes. I agree with him. I think that there was --  
11 I think that you correctly characterized it, in  
12 fact, in your opening marks contrary to some of  
13 the reports in the media that there was a turf war  
14 between the VPD and the RCMP, which I don't agree  
15 with, that there ever was, but what you had said I  
16 thought was accurate, is that there was an  
17 internal turf war in the VPD. That's not a phrase  
18 that I would use, but I agree with that  
19 characterization, is that there were people  
20 disputing about how an issue should be handled and  
21 where it should be handled.

22 Q So that leads, then, to perhaps revisit your  
23 comment in support of the decision to not send out  
24 a warning. If the decision was sent and made for  
25 bona fide police purposes, would you say that's

1 different than if it's made for extraneous  
2 purposes such as turf war or a toxic relationship?

3 A I'm sorry. You've lost me. The question is?

4 Q Simply put, if -- if Biddlecombe's making a  
5 decision based on a toxic relationship with Rossmo  
6 and a turf war as between other police, does that  
7 support the decision to not warn the vulnerable,  
8 marginalized women?

9 A Well, I completely disagree with your  
10 characterization of it. I don't think that his  
11 decision was a result of a turf war. I think that  
12 there was a complete disagreement about how the  
13 case should be handled and Inspector Biddlecomb  
14 had strongly held views about how it should be  
15 handled and it wasn't about his turf war with  
16 others. The turf war was a product of the  
17 disagreement about how it should be handled and  
18 Inspector Biddlecombe's view prevailed in how it  
19 should be handled. So I don't think the decision  
20 was the result of their disagreement. The  
21 decision was the result of his strongly held views  
22 about how it ought to be handled and his view  
23 prevailed in it.

24 Q Let me suggest another reason. Again, it comes  
25 from Doug MacKay-Dunn, and he in discussion with

1 Jennifer Evans once again was talking about this  
2 blueprint and Doug MacKay-Dunn, former acting  
3 inspector, said the reason it didn't work is  
4 because they didn't want Kim to succeed because  
5 Kim's on a five-year contract. Would that perhaps  
6 be another reason other than the one you've just  
7 expressed?

8 A Well, Staff Sergeant MacKay-Dunn had a particular  
9 view of things, clearly, and had the opportunity  
10 to see a particular slice of what was going on,  
11 but, in contrast, I reviewed the entire  
12 investigation, interviewed all the parties  
13 involved, read all the documents that -- that we  
14 had that we could possibly collect, and I came to  
15 some conclusions that were different than  
16 individual conclusions that were drawn based on  
17 their own limited involvement in the case. So  
18 that's -- Staff Sergeant MacKay-Dunn may have  
19 believed that based on the lens he was filtering  
20 information through, but I did not think that  
21 that -- that all the evidence supported that view.  
22 He had a particular view and I don't agree with  
23 it.

24 Q Just curious. Did you interview Doug MacKay-Dunn?

25 A No. I interviewed Inspector Greer, who was his

1 boss.

2 Q So you did not interview Doug MacKay-Dunn?

3 A No. No.

4 Q And I think yesterday you covered some other  
5 people you didn't interview as well. I won't go  
6 back through that.

7 A Right. I mean I had to prioritize my time and I  
8 looked for where I could get the greatest value,  
9 and I interviewed all the key players and where I  
10 thought that I had got the information that I was  
11 looking for on a particular issue. For example,  
12 Gary Greer was more involved than Doug  
13 MacKay-Dunn. Kim Rossmo was a part of that. Dave  
14 Dickson was a part of that. So those are parties  
15 that I interviewed. I didn't interview every  
16 person that may have been able to provide similar  
17 information. I went to what I thought were the  
18 best sources of information. So the view that  
19 there was a toxic relationship, that there was  
20 enmity towards Kim Rossmo, I got that right from  
21 the source, who was Kim Rossmo.

22 Q Have you finished? I didn't want to interrupt  
23 you.

24 A I'm finished.

25 Q So in your report at page 187 you used the words

1 "personality conflicts". Do you remember using  
2 that?

3 A Yes, I do.

4 Q Would you think that the word toxic is a much  
5 different level of characterization than  
6 personality conflict?

7 A Well, in my report I tried to be fair and balanced  
8 and objective and not use inflammatory language,  
9 and so I think that personality conflicts was a  
10 fair and reasonable way to characterize that.  
11 That toxic is very strong language. That was a  
12 view that he held. I think that I took a more  
13 balanced view based on all the information I  
14 received, including interviews of people, a review  
15 of documents. And, in fairness, he held that  
16 view. Inspector Biddlecombe held a very different  
17 view. And so I considered all of that information  
18 and I think that it is a fair characterization to  
19 say that there were personality conflicts and they  
20 were unhealthy.

21 Q I'm going to move off that discussion. At Tab 12  
22 under phase 2 we have a review team time line, you  
23 see in this document?

24 A Yes.

25 Q Prepared by Sergeant Field?

1 A That's my understanding.

2 Q On reading that it would appear that Sergeant  
3 Field was not assigned full time to this missing  
4 women investigation. She had other duties as  
5 well?

6 A That's correct. As I write about in my report,  
7 she was never actually assigned full time until  
8 very close to the end when she was helping get the  
9 files in order to send to Project Evenhanded. So  
10 until that time she had -- her full-time  
11 assignment was running Homicide Squad and this was  
12 an additional duty.

13 Q So this -- this -- she was a sergeant at the time?

14 A Yes.

15 Q Now, when you were running the Home Invasion Task  
16 Force --

17 A Yes.

18 Q -- were you doing that in addition to other police  
19 duties or was that a full-time duty?

20 A I was doing some other policing duties, but my  
21 main duty was as the sergeant in charge of the  
22 Home Invasion Task Force. I was loaned from my  
23 other squad.

24 Q And not only was she doing other police duties for  
25 a period of six months or so, she was -- she was



1 assigned out of the VPD unit. She went to CLEU,  
2 the Co-Ordinated Law Enforcement Unit?

3 A Yes. At one point she was completely detached  
4 from the work that was being done in the Missing  
5 Persons Unit because she was not present.

6 Q So during that time there was no one assigned the  
7 job such as you held with the Home Invasion Task  
8 Force as it related to missing women?

9 A Well, at that time her role in the early days in  
10 '98 until May of 1999 was having administrative  
11 responsibility for the Missing Persons Unit as the  
12 sergeant in Squad 2 in homicide. So when she  
13 left, she would have had an actor in place or else  
14 the other sergeant in homicide would have taken  
15 over responsibility for administrative duties,  
16 supervision of the Missing Persons Unit. When she  
17 returned and the Missing Women's Review Team was  
18 created in May of 1999, she was assigned as the  
19 sergeant of that team, but, as I wrote about in my  
20 report, she was overwhelmed with other duties, not  
21 having been relieved of her responsibility to her  
22 Homicide Squad. That's true.

23 Q Now, let's turn to Tab 14. It's a handwritten  
24 note dated November 5, 1998 from Constable Dave  
25 Dickson. You've seen this, of course?

1 A Yes.

2 Q Now, you have it in front of you?

3 A Yes, I do.

4 Q So it starts out "US", meaning undersigned?

5 A Correct.

6 Q

7 Is concerned about the growing number of  
8 women missing from the Downtown Eastside.  
9 You read that now and that's familiar to you, his  
10 concerns?

11 A Yes.

12 Q Then next paragraph:

13 I know or am familiar with probably 75  
14 percent of the women on the attached list and  
15 I feel very strongly that a large percentage  
16 of the women have met with foul play. I feel  
17 this way for the following reasons:

- 18 1. The majority of women are on social  
19 assistance and have stopped picking up their  
20 cheques.  
21 2. There has been no family contact.  
22 3. Street friends or associates have not  
23 seen them.  
24 4. They are among the most vulnerable group  
25 that exists.

1 Do you remember those comments from Dickson?

2 A Yes, I do. And this was an important memo and it  
3 actually followed the memo, I believe, at the end  
4 of August of 1998; that Detective Constable  
5 Shenher had written the same thing, is that as a  
6 result of her inquiries, she expressed the same  
7 concerns; that these women were normally in  
8 frequent contact. They weren't anymore. They  
9 weren't picking up their welfare cheques. She was  
10 concerned that there was foul play and so on.

11 Q So that was totally inconsistent with any theory  
12 of other people that the women had gone  
13 travelling?

14 A Their conclusions?

15 Q Yes.

16 A Yes.

17 Q Thank you. Now, I want to read the next sentence.  
18 This is a man that everyone says is knowledgeable  
19 in this area.

20 In my experience, some women involved in the  
21 street trade may from time to time disappear  
22 for a week or two tops, as they may try to  
23 clean up their lives by entering a detox or  
24 treatment. They also may meet someone that  
25 will take them home for a week or two,

1                   supplying them with drugs, thereby keeping  
2                   them off the street, but in just about all  
3                   cases the women reappear on the street within  
4                   a week or two.

5                   You understand Dickson's belief to be that?

6                   A    I'm sorry.

7                   Q    You understand that that's the view that Dickson  
8                   held?

9                   A    Yes, I did.

10                  Q    And would there be someone more knowledgeable  
11                  about these women in the Vancouver Police  
12                  Department at that time than Dave Dickson?

13                  A    There may have been other people, but he was  
14                  certainly very knowledgeable.

15                  Q    Continuing on the next page:

16                                To also support my concerns, one only has to  
17                                look at the attached list and count the  
18                                number of women that have been murdered and  
19                                their bodies dumped either in Vancouver or  
20                                outlying areas and realize how at risk these  
21                                women are.

22                                I want to stop for a moment. This re-emphasizes  
23                                the point how vulnerable these women are and how  
24                                at risk these women are; is that correct, deputy?

25                  A    That portion, yes.

1 Q And that flows back to the discussion we had about  
2 a warning. I don't want to rehash that with you,  
3 but you do recognize that the police have an  
4 obligation to protect, and these people or any  
5 group of our society may need more police  
6 protection than others?

7 A Yes. We're completely on the same page here, Mr.  
8 Commissioner. I write the same thing in my report  
9 about the value of that information and why it  
10 wasn't considered with the seriousness that it  
11 should have been.

12 Q Now, listen to the next paragraph:

13 I feel that the bodies of women that have  
14 been found and the women that are currently  
15 missing are directly related and I feel very  
16 strongly that they deserve some attention.  
17 Does that suggest that he's concerned about the  
18 attention that's being given to this problem at  
19 that time, November, 1998?

20 A Yes. And I agree with his concern, but I would  
21 point out, for example, there are other statements  
22 in there that you haven't read like it appears he  
23 talks about women that have been murdered and it  
24 appears no one has been charged in these murders  
25 and they remain unsolved and, in fact, that wasn't

1 true at all; that in that time period there had  
2 been ten murders of sex trade workers in Vancouver  
3 and eight of them were solved with charges. So he  
4 didn't know -- what I'm saying is he didn't know  
5 what was being done, what resources were being  
6 applied. He was fairly -- I don't want to say  
7 isolated, but he knew what work he was doing. He  
8 didn't know what other work that was being done.

9 Q Well, since you just said that, turn the page and  
10 look at his list of missing and murdered women.  
11 Do you see that in handwriting?

12 A Yes.

13 Q Nine of the women on that list are Pickton  
14 connected victims. Did you know that?

15 A That wouldn't surprise me. I see names that I  
16 recognize.

17 Q Do you want me to read them out to you? I've  
18 counted nine: Melnick, Holyk, Lane, Murdock,  
19 Koski, Hall, de Vries, Hallmark, Frey?

20 A Yes.

21 Q He doesn't seem to be that far off base, does he?

22 A No. Many of the women that he identified as  
23 missing back then actually were --

24 Q Pickton victims?

25 A They were Pickton victims. Yes. I make that

1 clear in my report.

2 Q So he's concerned about the lack of about what he  
3 says deserves some attention. Does it suggest  
4 that he's worried about the amount of attention  
5 the Vancouver Police Department is giving to this  
6 problem?

7 A Yes.

8 Q Thank you. Now, last paragraph:

9 I am not aware --

10 Pardon me. The second to last:

11 The disappearances appear to have escalated  
12 in 1998 with about one a month going missing.

13 Do you see that?

14 A Yes.

15 Q So that's suggesting it's an ongoing problem, not  
16 historical?

17 A Correct.

18 Q And that's important because if it's ongoing, the  
19 police bring a different sense of -- of concern  
20 and heightened sensitivity to the work than if  
21 it's historical?

22 A Correct.

23 Q Thank you.

24 I am not aware of any task force or working  
25 group that is collectively looking at this

1                   problem and would request Inspector Greer  
2                   make inquiries as to the existence or  
3                   feasibility of such a group.

4                   Now, we know that the working group of Greer,  
5                   Rossmo, MacKay-Dunn and Dickson was not going  
6                   anywhere because of Biddlecombe. We've covered  
7                   that?

8                   A    Right.

9                   Q    Is he right in saying that as at November, '98  
10                  there was no working group looking at this  
11                  problem?

12                 A    Yes.  As of November of 1998, Detective Constable  
13                  Shenher had been assigned and she was  
14                  investigating to see whether she could find these  
15                  missing women, and before this memo was written,  
16                  she was writing a similar memo, I believe, at the  
17                  end of August, 1998 saying, "Look, I think that  
18                  these cases are linked.  I have not been able to  
19                  find these women.  I'm concerned that there is  
20                  foul play", and so on, so a similar conclusion.

21                 Q    She's not a working group.  She's one person?

22                 A    Yes.  That's correct.

23                 Q    Thank you.  That brings us to the end of phase 2,  
24                  as we've styled it.  Clear pattern emerges and  
25                  Pickton is a person of interest.  You agree that



1 Pickton is clearly a person of interest in that  
2 time frame?

3 A Pickton was a person of interest and remained a  
4 person of interest right from when the first tip  
5 was received in late July of 2008.

6 MR. VERTLIEB: Now, I wanted to move on to phase 3. I just  
7 wanted to explain this chart to you that is marked  
8 as Exhibit 33. I'm sorry. Mr. Roberts is up.

9 MR. ROBERTS: I apologize. Darrell Roberts for aboriginal  
10 interests. I'm sorry to interrupt. I just  
11 wonder. It would be of assistance to me if Mr.  
12 Vertlieb could identify via description what is it  
13 that denominates phase 1 and why does it end at a  
14 certain time and what is it that ends phase 2 and  
15 what is it that -- that begins phase 3, and so on.  
16 I'd find that helpful if we could have that  
17 description on the record.

18 MR. VERTLIEB: It was simply our own staff work in trying to  
19 make the project manageable, Mr. Roberts. We  
20 wanted to give some structure that we could all  
21 understand because of the length of the  
22 investigation and documents, and so we felt in  
23 looking at it that originally in the first phase  
24 there was essentially that you can see what was  
25 done or not done and that was one -- that was the

1 first mention of a problem, was at the First  
2 Nations Summit. Phase 2 is when we first hear  
3 about Pickton as an actual suspect and that's what  
4 we focused on.

5 MR. ROBERTS: Well, I'm particularly interested in what ends  
6 phase 2 and begins phase 3 in terms of an event.  
7 Does it happen to be the dust up between Inspector  
8 Biddlecombe and Inspector Greer and the dismissal,  
9 if you will, of the working group, or what is it?

10 MR. VERTLIEB: It seems that if you start at phase 3, that's  
11 when Rossmo becomes involved. Again, remember the  
12 evidence is that Rossmo had some ideas in his  
13 blueprint and that became disbanded. We've heard  
14 that. And we covered it off with Dickson's  
15 concern in November there's no task force. So I  
16 don't want to editorialize, but --

17 THE COMMISSIONER: So there's no particular significance. It's  
18 something of convenience that you have done --

19 MR. VERTLIEB: Yes.

20 THE COMMISSIONER: -- in order to help yourself and to fully  
21 understand --

22 MR. VERTLIEB: Right.

23 THE COMMISSIONER: -- the --

24 MR. VERTLIEB: Yes. They're lines that we could have drawn in  
25 different places. It was impressionistic to help

1 with an analysis. I hope that helps, Mr. Roberts.

2 MR. ROBERTS: Thank you.

3 MR. VERTLIEB:

4 Q So if we move to -- there's a question I wanted to  
5 come back to you with Miss Shenher in '98 in phase  
6 2, but I'm going to wait. I need a document to  
7 deal with that and refresh my question. I wanted  
8 to explain this chart just so you know how it came  
9 about, Deputy LePard. You may have counted, out  
10 of interest, the number of boxes that show the  
11 names of people. You may have done this on your  
12 own out of your own curiosity, but there are 45.  
13 And I want to tell you how we came to that number.  
14 In your report at 403 you listed 38 missing women.  
15 And these are January 23, '97 to February 5,  
16 2002, okay? Do you accept that?

17 A Sorry. You're saying that I have --

18 Q Yes. In your chart --

19 A Yes.

20 Q -- page 403 there were 38 missing women listed?

21 A Okay. I'm not sure if our numbering is exactly  
22 the same. Depending on which version of the  
23 report the redactions changed the numbers, so I am  
24 looking at a chart that spans page 402 and page  
25 403 and it sets out missing women by date reported

1 missing and then the following graph for me starts  
2 on page 404. It is titled "Missing Women By Date  
3 Last Seen" because those were different things.  
4 So I haven't actually counted those boxes.

5 Q Let me just tell you how we came to this chart and  
6 you can think about it. You don't have to do it  
7 right this moment. I'll just tell you what we  
8 did. There are 38 by our count of missing women  
9 listed in your report chart. There were four  
10 missing women that were reported missing in the  
11 time frame and they are mentioned in your report,  
12 but they're not on your chart. There were two  
13 missing women listed in your report that were  
14 reported missing outside the time frame, but  
15 there's evidence that the police were told about  
16 their disappearance within our time frame. And  
17 Pickton, in fact, was charged with their murders.  
18 And I'm referring to Cara Ellis and Tiffany Drew.  
19 And then there was one missing woman not listed in  
20 your report, but was on the reward poster that was  
21 released by your police department in July of  
22 1999, that being Theresa Williams. So I just want  
23 you to know that we did do our best to come to  
24 grips with all of these different names and  
25 circumstances and we ultimately have 45 missing

1 women on the time line behind you.

2 A I appreciate that. And I know that it must have  
3 been difficult because there were various lists  
4 that were being produced. In my case, I received  
5 a spreadsheet from Project Evenhanded and I  
6 provided that to an analyst, who created these  
7 charts. So names would come and go from the list  
8 because sometimes they would be accounted for or  
9 be removed because it wasn't believed that they  
10 fit with the series or be added. There were four,  
11 for example, that were originally on the list, but  
12 that then were found.

13 Q And, in fact, the people that are marked with a  
14 red check mark behind you are on Exhibit 33. We  
15 know that. I just wanted to tell you how we came  
16 to the time line chart, okay?

17 A Okay.

18 Q So now in phase 3, which is -- we styled it  
19 Project Amelia begins and more informants  
20 identified. Project Amelia being what, please?

21 A Project Amelia was the name that the Missing Women  
22 Review Team gave to their project. Often projects  
23 like Evenhanded, for example, that was the Missing  
24 Women Task Force, but they gave a project name of  
25 Evenhanded Missing Women Review Team and the VPD

1           gave their project name as Amelia.

2           Q   Now, tell us the difference between a working  
3           group and a review team.

4           A   Well, between the working group that actually  
5           existed or the basis of it or generally speaking?

6           Q   Generally. When your force uses the words working  
7           group, what does it mean versus task force? For  
8           example, you ran the Home Invasion Task Force?

9           A   Yes. Well, it's not a term that I think is used  
10          that frequently, to tell you the truth. It was  
11          given that name because that's what was proposed  
12          by Detective Inspector Rossmo and Inspector Greer  
13          that they'd call it that. It was more an  
14          administrative group, I would guess, as opposed to  
15          an investigative group; that they were going to  
16          review information and try to link incidents and  
17          see whether they came up with a conclusion, in  
18          this case, that they had a serial killer operating  
19          because, as I said, it wasn't -- their proposed  
20          press release, which you alluded to, was not  
21          warning that there was a serial killer at work.  
22          The press release said that they were going to  
23          work to determine if a serial killer was at work.  
24          So there wasn't a warning that got quashed. It  
25          was -- although that, I agree, could be the impact

1 of it. So the name working group I think  
2 accurately described bringing together a  
3 cross-section of people to discuss an issue as  
4 opposed to the review team, which I discuss at  
5 length in my report, why it was given that title  
6 and who influenced that and why and the  
7 differences of opinion about that.

8 Q And so just to set the stage, because I would like  
9 the commissioner to understand that when we  
10 started phase 3 at this point, it wasn't just Dave  
11 Dickson who thought there was a significant  
12 problem?

13 A Yes. Absolutely. I mean --

14 Q Let's look at August 27, '98. It's Tab 6.  
15 Constable Shenher's memo to Acting Inspector  
16 Dureau.

17 A I don't see that in Tab 6.

18 Q Phase 2, Tab 6.

19 A Phase 2. Yes.

20 Q So I just want to look at the fourth paragraph  
21 just so the commissioner doesn't think it's only  
22 Dickson on this.

23 Through investigation, re-interviewing family  
24 and persons of interest in these files and  
25 examining the victims' patterns, I am trying

1 to determine how many, if any, of these women  
2 are not actually missing, but have merely  
3 left the area to go to detox, jail, or pursue  
4 other work opportunities.

5 Now, here's the sentence that I'm wanting to ask  
6 you to bring to your attention:

7 At this point, it seems none of the cases I  
8 am investigating would fall into these  
9 categories and the victims have gone missing  
10 under suspicious circumstances.

11 So it wasn't just Dickson with a view about  
12 suspicious circumstances. It was also Detective  
13 Constable Shenher, right?

14 A Yes. I agree and I write extensively about that  
15 in my report, that she was raising that alarm even  
16 before and independently of Constable Dickson.  
17 They were both raising the alarm and she was  
18 coming to the same conclusion, is that these were  
19 women who frequently were in contact and did  
20 appear suspicious when they were not in contact in  
21 various ways. So she was raising the alarm.

22 Q Next page, paragraph 3, last sentence:

23 I am not yet in a position to say whether I  
24 believe one specific person is responsible,  
25 but I do believe we're going to find these



1 cases are related and should be treated as  
2 such.

3 Now, that was known to Inspector Dureau at the end  
4 of August. And, of course, we covered at some  
5 length the working group concerns and interactions  
6 between Biddlecombe, Rossmo and MacKay-Dunn, et  
7 cetera in September?

8 A Yes.

9 Q I neglected to ask you and pardon me. I should  
10 have earlier. When we'd had the discussion about  
11 turf war and your comments about it, those --  
12 those concerns, at the top level of the force,  
13 what was done about them?

14 A Well, I did interview Deputy Chief McGuinness  
15 about that issue and about the friction, I guess,  
16 and I think that Deputy Chief McGuinness explained  
17 what he did and what he thought about it. I can  
18 tell you what I recall from that if you'd like.

19 Q What did he do? He's right below the chief,  
20 right?

21 A Yes. Well, what Deputy Chief McGuinness did, who  
22 first of all, was an extremely hard working,  
23 dedicated officer, to my knowledge, and I did work  
24 for him for a while as a sergeant, is he  
25 recognized that there was difficulty and he said

1           that he was very clear that -- to the  
2           investigation division that you will use Detective  
3           Inspector Rossmo; that he -- that you will  
4           co-operate. And he said "But I was trying to come  
5           up with a solution to ensure that the work got  
6           done." And he recognized at that time that he had  
7           not come to the belief either that this was --  
8           that he was convinced that there was a serial  
9           killer. He said, "If I were convinced of that",  
10          because he was a great supporter of Detective  
11          Inspector Rossmo, "that I would have responded  
12          differently, but what I had was Inspector  
13          Biddlecombe saying one thing. I had Detective  
14          Constable Shenher and Detective Inspector Rossmo  
15          saying another thing. I really didn't know. I  
16          wanted them to get the work done and I directed  
17          that they co-operate." And he said, "Look, Fred  
18          Biddlecombe had -- from 1998 to 1999 he had a 50  
19          percent increase in homicides. There were extreme  
20          resource shortages that had been generated in the  
21          police department. He had all these active cases.  
22          So I understand why he was feeling the pressure,"  
23          and because he had not accepted at that point that  
24          this was a case of a serial killer. And then as  
25          it moved along later into May, for example, of

1           1999, then Fred was acknowledging that, look,  
2           there's something more to it. We need to be doing  
3           more and he put together the Missing Women Review  
4           Team, which he believed, as he said, was a task  
5           force in everything but name.

6   MR. WARD: Excuse me, Mr. Commissioner. I am aware that all of  
7           this witness's evidence is hearsay. However, I  
8           rise just to express a concern or objection about  
9           part of it. This witness a moment ago was  
10          testifying about what Deputy Chief McGuinness had  
11          in his mind back in 1999. I just want to be  
12          certain that Deputy Chief McGuinness will be here  
13          to tell us himself what he had in his mind because  
14          clearly this witness is incapable of giving  
15          evidence on that point.

16   THE COMMISSIONER: I have your point. Is McGuinness  
17          testifying?

18   MR. VERTLIEB: Well, the plan is yes, but just so you know, Mr.  
19          Commissioner, we'll need to have a discussion at  
20          some point about the length of the witness list  
21          given other considerations, but the answer to your  
22          question is yes.

23   THE COMMISSIONER: All right.

24   MR. VERTLIEB:

25          Q    So moving to phase 3, Tab 1. There is a

1 two-page -- three-page typewritten document. It's  
2 not entitled. It just says "Presentation"?

3 A Yes.

4 Q We think this is from Constable Shenher. You've  
5 seen this before?

6 A Yes. I believe these are her notes for a  
7 presentation that she gave at the Carnegie Centre  
8 in the Downtown Eastside in February of 1999.

9 Q By Shenher?

10 A Yes.

11 Q Now, this was a presentation to the community?

12 A Yes.

13 Q Was the police chief or deputy chief there with  
14 her to show support of the police department?

15 A Detective Inspector Rossmo was there. I don't  
16 know who else was there. I don't recall if I was  
17 told that anyway.

18 Q She says at page 3 "Where are we at", the second  
19 bullet point:

20 There has been some very positive information  
21 come to light which we are investigating and  
22 can't comment on because it would jeopardize  
23 our work.

24 A Yes.

25 Q So that would sound like she had Hiscox in mind?

1 A I'm sure that what she was referring to was the  
2 ongoing investigation in Coquitlam about Pickton.

3 Q But she would have had Hiscox in mind. At that  
4 point there were no other informants?

5 A Correct.

6 Q But she also could have had in mind the 1997  
7 attempt murder charge against Pickton?

8 A I'm sure she would have.

9 Q Then the last bullet point she said:

10 Yes, there could be a person or persons  
11 preying on these women, but we have yet to  
12 uncover any concrete evidence of this.  
13 It's the term "concrete evidence" I just wanted  
14 you to assist us given the tip that we had from  
15 Hiscox and you mentioned the reliability factor.  
16 You mentioned that Shenher thought Hiscox was  
17 credible. We learned from you that Hiscox  
18 described this person by name and there was a  
19 business that could be related to that person. We  
20 had a height and a weight and a rough age. We had  
21 mention of hogs and we know that Pickton did have  
22 hogs. So what -- when she says to the community  
23 "We have yet to uncover any concrete evidence",  
24 what does concrete mean given what you told us  
25 about yesterday?

1           A    Well, in the context, all of those pieces of  
2                    information were, of course, interesting, but none  
3                    of them were evidence that she is referring to the  
4                    murder taking place in the context -- and this is  
5                    discussed in my report. Really the information  
6                    suggesting foul play was the absence of the women;  
7                    that so many women had gone missing with no  
8                    plausible explanation for it. But what she is  
9                    referring to, I'm sure, is the fact that there had  
10                  been no body discovered. There had been no  
11                  witness that said I saw this occur. There had  
12                  been no spotter who said I saw a woman dragged  
13                  into a car. There had been no crime scene found.  
14                  There had been no physical evidence found. So  
15                  there was certainly information coming from an  
16                  informant and we certainly had a person who was  
17                  interesting because of his background and other  
18                  aspects of him, but I'm sure that what she was  
19                  referring to was no witness, no physical evidence,  
20                  no body, the normal things that would be the  
21                  catalyst for a murder investigation.

22           Q    And also at this point in time the Vancouver  
23                    Police Department were not allowing for a  
24                    statement to be made that there was a serial  
25                    killer on the loose?

1           A    Well, no. I don't agree with that because, as I  
2                    said before, the statement that Detective  
3                    Inspector Rossmo wanted to release did not say  
4                    there is a serial killer operating. What it said  
5                    was is that the purpose of forming this working  
6                    group is to determine if a serial killer is  
7                    operating, because there was that concern in the  
8                    community. But by this time the wording was  
9                    nuanced. I mean Detective Inspector Rossmo had  
10                   been in the media himself saying that there was no  
11                   evidence of a serial killer, but it's definitely a  
12                   possibility that we need to consider. And  
13                   Inspector Biddlecombe was saying when interviewed  
14                   roughly the same thing, but with a different  
15                   emphasis, saying there is no evidence of a serial  
16                   killer, but, of course, we have to consider that  
17                   possibility. So they actually weren't that far  
18                   off on what they were saying to the media during  
19                   that time period, but I agree with a different  
20                   emphasis.

21           Q    Can you during the break get us the date that Tab  
22                   1 was prepared, because it is undated in this  
23                   presentation of Officer Shenher?

24           A    Sorry. Can I get you the date?

25           Q    We think it's February 9th, 1999.

1           A    Yes.  I know that I will have that in my report  
2                    and the time line and I know that it was in  
3                    February of 1999.  I don't recall the date.

4   MR. VERTLIEB:  Let's assume February 9th, 1999.  If it turns  
5                    out we're wrong, please correct me.  Let's move to  
6                    one next area, if you don't mind, Mr.  
7                    Commissioner, and then we can take the break.

8   THE COMMISSIONER:  All right.

9   MR. VERTLIEB:

10           Q    So we're still in the same month, February, 1999,  
11                    and this is Tab 4.  And this is an e-mail from  
12                    Brian McGuinness to Fred Biddlecombe and to Dureau  
13                    and Giles, Brock Giles.  See that at the top?

14           A    Yes.  And copied to Detective Inspector Rossmo.

15           Q    Yes.  Thank you.  And he's asking -- McGuinness  
16                    now, just once again, he's the number 2 level?

17           A    Yes.

18           Q    Just below the chief.  And he's writing -- or  
19                    e-mailing Biddlecombe and Dureau and Giles.  These  
20                    would be the men below him, right?

21           A    Correct.

22           Q    And he says:

23                    Was this information forwarded?  If not,  
24                    please find out why and bring the information  
25                    to the 24th meeting.  Thanks.



1 Now, let's just read Rossmo's e-mail and reply.  
2 It's dated September 22; have I got that correct?

3 A Yes.

4 Q And it's to Fred Biddlecombe.

5 Fred,  
6 Further to our discussion today, the  
7 following information would allow me to make  
8 a reasonable statistical assessment of the  
9 missing persons/homicide trend in the  
10 Downtown Eastside.

11 Do you know from your work that it turns out that  
12 Rossmo was not getting information during the time  
13 frame so that when McGuinness asked was it  
14 forwarded, the answer would have been no? Do you  
15 understand that to be the case.

16 A Yes. My understanding is that the first time that  
17 he learned of the information that he was looking  
18 for was when he observed Detective Constable  
19 Shenher give her presentation in February of 1999  
20 at the Carnegie Centre.

21 Q So then he then, of course, wonders, well, what's  
22 Rossmo doing with this, right?

23 A Sorry. Who wonders?

24 Q McGuinness?

25 A Yes.

1 Q And it turns out that Rossmo's not doing anything  
2 because of the -- of the events that took place in  
3 September?

4 A Well, I don't know if that is true or not. I do  
5 agree that Rossmo appears not to have been  
6 provided the information that he was looking for  
7 yet and I know that -- because I know who was  
8 asked to provide that to him and I only know what  
9 I read in her interview with Deputy Chief Evans  
10 about the delay in providing that information.

11 Q Right. So the point is Rossmo with all his skills  
12 is not being given information that he would need  
13 to take advantage of his skills?

14 A Yes. I agree. I would also say that Detective  
15 Inspector Rossmo could have after a week or two  
16 weeks said, "I still haven't got the information.  
17 Is it coming?" He could have inquired as to why  
18 he hadn't received it.

19 Q He could have inquired. We just discussed earlier  
20 this morning about the relationship between he and  
21 Biddlecombe. The word toxic was used, turf war.  
22 Are you saying Rossmo could have been doing  
23 something else?

24 A What I'm saying is that I don't think that it  
25 would be fair to say that Inspector Biddlecombe

1 obstructed him in any way because I feel like  
2 that's the inference that you're asking to be  
3 drawn when in fact my understanding is Inspector  
4 Biddlecombe had assigned someone to provide that  
5 information to him and she had not done that at  
6 that point.

7 Q So just -- let me just go to the next tab because  
8 it's around the same point. So Tab 5. This is  
9 one from McGuinness again now to Biddlecombe,  
10 Dureau and Giles copying to Lori Shenher. Do you  
11 see that?

12 A Yes, I do.

13 Q  
14 Please ensure that you are familiar with this  
15 information before our meeting of the 24th of  
16 February. What kind of problem do we have?  
17 We need to discuss the implications of this  
18 increase in missing females in the Downtown  
19 Eastside. Do we have a problem that we are  
20 not addressing, et cetera?

21 Right? You see that?

22 A Yes.

23 Q And then Rossmo February 9 he's e-mailing

24 McGuinness:

25 Brian,

1                   Detective Constable Lori Shenher presented  
2                   the results of her work on missing persons  
3                   (female street people) in the Downtown  
4                   Eastside today at the Carnegie Centre. While  
5                   I have never seen any reports from MCS --  
6                   Major Crime Section, right? MCS, Major Crime  
7                   Section?

8                   A    Yes.

9                   Q    Thank you. Going back:

10                   While I have never seen any reports from  
11                   major crime, the numbers I copied down show a  
12                   dramatic increase in 1997 and 1998. (I've  
13                   included a graph showing the rise.) The  
14                   community was very concerned. I thought you  
15                   would want to know about this.

16                   A    Yes. And the first e-mail that you read from  
17                   Deputy Chief McGuinness was actually in response  
18                   to the second e-mail that you've read.

19                   Q    That's right. So what's happening is Rossmo, who  
20                   goes to this meeting at the Carnegie, hears  
21                   information that he hadn't been given before?

22                   A    Correct.

23                   Q    And then he e-mails McGuinness?

24                   A    Yes.

25                   Q    And that's what leads McGuinness to say did we get

1                   him any information?

2                   A    I would have to check and see.

3                   Q    Tab 4.  That's what's going on in February, '99?

4                   A    Yes.

5   MR. VERTLIEB:  Okay.  This might be a good time to break.

6   THE REGISTRAR:  The hearing will now recess for 15 minutes.

7                               **(PROCEEDINGS ADJOURNED AT 11:08 A.M.)**

8                               **(PROCEEDINGS RESUMED AT 11:25 A.M.)**

9   THE REGISTRAR:  Order.  The hearing is now resumed.

10  MR. VERTLIEB:

11                   Q    Can you turn, please, to Tab 9, which is a memo,  
12                               April 7, '99 from Constable Shenher to the  
13                               Attorney General Dosanjh?

14                   A    Yes.

15                   Q    Can you look at the third paragraph?  You know  
16                               that obviously when you're writing a memo to the  
17                               Attorney General you're going to take great care.  
18                               You want to take care in everything you do, but  
19                               you're writing to the Attorney General.  That's a  
20                               different kind of memo, right?

21                   A    I would think so.

22                   Q    So let's look at this first sentence:

23                               In each of these files, we have - through  
24                               interviewing family, partners and friends -  
25                               identified as many persons of interest as we

1                   can find. All of those people we have been  
2                   able to locate have been interviewed by us,  
3                   in some cases more than once.

4                   See those two sentences?

5                   A    Yes.

6                   Q    So person of interest would be someone like a  
7                   Pickton, right?

8                   A    Yes.

9                   Q    And just confirm for us. At that point in time  
10                  Pickton had not been interviewed?

11                  A    Well, I don't think that she is referring to  
12                  Pickton here because that information is being  
13                  followed up by Corporal Connor in the Coquitlam  
14                  RCMP and so if you look at it in context, in the  
15                  context of her other memos, she talks about trying  
16                  to eliminate possibilities like that it was a drug  
17                  death that was being enforced or a boyfriend and  
18                  so on. So I believe that she is referring to  
19                  those and not specifically to the Pickton  
20                  information because that is an ongoing  
21                  investigation going on and being pursued by  
22                  Corporal Connor in Coquitlam at the time.

23                  Q    Fair enough. But just leave it on that point.  
24                  Pickton hadn't been interviewed by April 7, '99 by  
25                  VPD or RCMP?

1 A Yes. That's true.

2 Q That's true, isn't it?

3 A Yes.

4 Q But Connor was working with Shenher, was he not?  
5 They were talking and exchanging information?

6 A Yes.

7 Q You mentioned that yesterday, in fact?

8 A Yes.

9 Q Okay. All right. So then at the bottom of page 2  
10 look at the sentence:

11 As I write this report, there is no evidence  
12 of a person or persons preying on these  
13 women.

14 Now, writing that to the Attorney General, is that  
15 a fair comment given the information that was  
16 known about Hiscox and his informant commentary?

17 A Well, I might have chosen different words to write  
18 that, but I understand that in context what she  
19 was referring to, I believe, was that there was no  
20 direct eye witness evidence and there was no  
21 physical evidence. So the evidence was a little  
22 bit more abstract in that there was informant  
23 information, but it was hearsay. And there was  
24 the alarming absence of a significant number of  
25 women that provided -- what I write about in my

1 report is that that was the evidence that there  
2 was a problem, but not the more traditional  
3 evidence that investigators expect to see, which  
4 is an eye witness, a crime site, blood, a body and  
5 so on.

6 Q So let's move to the next two sentences. I'll  
7 repeat it.

8 As I write this report, there is no evidence  
9 of a person or persons preying on these  
10 women.

11 You've given your answer to the commissioner and  
12 others will come to their own conclusions,  
13 obviously.

14 That does not mean that we do not think it is  
15 a possibility, only that we have to weigh  
16 this with all other possibilities. We  
17 cannot --

18 This is the sentence I want to ask you about:

19 We cannot investigate a murder without a  
20 body.

21 Is that the case in --

22 A It's not the case and I have interviewed Detective  
23 Constable Shenher about that, and it was an  
24 unfortunate choice of words and, again, what she  
25 was referring to is the great challenges in



1           investigating a case where you didn't have a  
2           witness. There was no physical evidence. There  
3           was no crime site. There was no body. She was  
4           referring to the great challenge of investigating  
5           a case with no physical evidence or eye witness  
6           report, but she clarified that she did not mean  
7           that to be interpreted that we -- we can't do  
8           anything. And, in fact, the record is that  
9           Detective Constable Shenher was extremely diligent  
10          in her investigation and was pursuing many  
11          different avenues, was working very hard on this  
12          case and also assisting Corporal Connor and the  
13          RCMP, who was pursuing the specific information  
14          about Pickton being responsible for a murder in  
15          Coquitlam, a murder or murders in Coquitlam. So  
16          there was a great deal of investigative activity  
17          going on during this time that --

18       THE COMMISSIONER: Yes?

19       THE WITNESS: -- contradicts this inference.

20       MR. CROSSIN: That's all right. Let the witness finish. I'm  
21                   content. I want to raise an issue.

22       THE COMMISSIONER: Yes.

23       MR. CROSSIN: This raises an issue that my friend Mr. Ward  
24                   raised, is that it's perfectly acceptable. My  
25                   friend Mr. Vertlieb can approach this case as he

1 sees fit, of course, and ask this witness what  
2 other police officers may have been thinking or  
3 may have intended by the use of certain words and  
4 then ask Deputy LePard to give an opinion about  
5 that, but this is an instance where -- I don't  
6 know this, but I sense that Mr. Vertlieb is being  
7 critical of what Lori Shenher said in this memo  
8 and perhaps critical of some of the language she  
9 used, and I trust that in these sorts of  
10 circumstances where that occurs, Mr. Vertlieb is  
11 going to call Lori Shenher, the witnesses that are  
12 placed in that kind of position, being criticized  
13 in their absence, to allow them to fully answer  
14 for themselves and actually give you actual  
15 evidence as to what in fact they were thinking and  
16 what in fact they knew when they said or did  
17 certain things.

18 MR. VERTLIEB: I should say I don't mean to be critical to  
19 Detective Constable Shenher. I do want to ask  
20 about the facts and opinion, but I quite agree  
21 and we've always thought that Detective Shenher  
22 will be giving evidence.

23 THE COMMISSIONER: She will be called?

24 MR. VERTLIEB:

25 Q Yes. She's obviously an important witness.

1                   Now, I've finished with that memo. I want to  
2                   move to Tab 11. And this is an e-mail from Brian  
3                   McGuinness to Bruce Chambers, who was the police  
4                   chief. You see that?

5                   A    Yes, I do.

6                   Q    And they're discussing this memo that we were just  
7                   referencing apparently written by -- pardon me. A  
8                   memo relating to the Attorney General regarding  
9                   what's been done with investigating missing women.  
10                  As I understand it, even though that memo to the  
11                  AG was apparently from Detective Constable  
12                  Shenher, others would have looked at it up the  
13                  line. You wouldn't just have a junior constable  
14                  sending a memo to the Attorney General of British  
15                  Columbia?

16                 A    No. She was asked to provide that and it was  
17                  reviewed by others.

18                 Q    And it would go up the line ultimately to the top?

19                 A    Yes.

20                 Q    So if you look at the next memo on top of Tab 11,  
21                  it's an e-mail, same April 12th, '99, and it's  
22                  from Leah Kelsey --

23                 A    Yes.

24                 Q    -- to McGuinness. Now, who is Leah Kelsey?

25                 A    Leah Kelsey was, I believe, at the time Deputy

1 Chief Blythe's assistant and I've actually seen --  
2 there is a document, an original document in which  
3 Deputy Chief Blythe has handwritten those words on  
4 a memo and Miss Kelsey simply sent the e-mail  
5 forward and transcribing his handwritten comments.

6 MR. VERTLIEB: So on his --

7 THE COMMISSIONER: This is really Blythe's, Terry Blythe's --

8 THE WITNESS: These are Deputy Chief Blythe's words that she  
9 has sent on his behalf.

10 MR. VERTLIEB:

11 Q His behalf. And that's the handwriting, "Leah.  
12 To District 2 file, please"?

13 A Well, that handwriting is on there, but what I'm  
14 saying is that there is a document that I have  
15 disclosed to the inquiry in which the words that  
16 are in that e-mail from Leah Kelsey are actually  
17 written in -- handwritten by Deputy Chief  
18 Constable Blythe in their entirety.

19 Q So then look at the second paragraph:

20 Constable Shenher has prepared an informative  
21 report that outlines our position clearly.  
22 On page 2 the sentence I have highlighted,  
23 and in boldface: **We cannot investigate a**  
24 **murder without a body, witnesses, time of**  
25 **crime, scene of crime or suspect and we have**

1                   **none of these things.**

2                   Now, here's what I wanted to ask you about:

3                   Are we safe saying such a thing? You can  
4                   better answer this from an investigative  
5                   point of view than I.

6                   So can we conclude, then, that Deputy Chief Blythe  
7                   was concerned about whether that could be said and  
8                   was turning to advice from Brian McGuinness, who  
9                   was an equal to him, just below the chief?

10                  A   My understanding of that was that he was alive to  
11                   the issue. That was probably a poor choice of  
12                   words and, as Detective Constable Shenher later  
13                   explained when I interviewed her, she said, "No.  
14                   What I meant to say was to describe how  
15                   challenging it is to investigate a case without a  
16                   body", and so on; that she didn't mean we couldn't  
17                   or wouldn't and, in fact, was doing extensive  
18                   investigation.

19                  Q   But I read this to you so that people aren't left  
20                   with the impression that it was just Detective  
21                   Constable Shenher's words. Those words have been  
22                   checked by people as high up as the deputy chief  
23                   of police?

24                  A   Correct.

25                  Q   Thank you. Now, at the next tab -- I just want to

1 mark it. This is a CPIC from Connor. You've seen  
2 this before, this Tab 12?

3 A Yes.

4 Q Tell us about CPIC, what it is, how it works.

5 A CPIC is the Canadian Police Information Centre.  
6 It is a nation-wide police database that is  
7 managed by the RCMP. It includes information in a  
8 variety of categories, but the most common  
9 categories are if someone is placed on CPIC  
10 because they're of interest to police. We call it  
11 an observation category. Their criminal record is  
12 available through CPIC, the categories of  
13 offences. The broad categories of offences which  
14 they've come to the attention of the police are on  
15 there and if someone, an investigator, was looking  
16 for information about someone, they might be  
17 placed on there for that purpose. And also this  
18 is an example of the way that information can be  
19 fanned out to other police agencies that might be  
20 of interest, other police agencies. So this is  
21 something that happens on a very frequent basis,  
22 daily basis; that information is fanned out to  
23 other police agencies that may be of interest.

24 Q And we understand the date of this is April 16th,  
25 1999. I'll leave that date with you unless you

1 can confirm it very quickly right now. That's our  
2 understanding, April 16th, '99.

3 A I cannot see the date on this document.

4 Q It was an invitation to the local detachments to  
5 meet at New Westminster to discuss --

6 A Yes. It makes sense, the date that you're saying,  
7 because it was about a meeting intended to be held  
8 on April 21st, 1999.

9 Q And it was to discuss specifically Robert William  
10 Pickton?

11 A Correct.

12 Q And in this CPIC information about him coming to  
13 the attention of the police in March, 1997 was a  
14 result of unlawful confinement of an East End  
15 prostitute?

16 A Yes.

17 Q  
18 During their contact, Pickton attempted to  
19 handcuff the victim, who then fought back. A  
20 knife was produced and she suffered multiple  
21 stab wounds. The victim died as a result of  
22 her wounds, but was revived by the staff at  
23 the hospital.

24 A Yes.

25 Q

1                   In August last year, Vancouver City Police,  
2                   during their review of their missing  
3                   prostitutes surfaced Pickton as a person of  
4                   interest.

5                   That's true?

6                   A    Yes.

7                   Q

8                   Information of unknown reliability identified  
9                   this subject as possibly being involved in a  
10                  number of these disappearances culminating  
11                  with their deaths at his residence. This  
12                  information, to date, has not been fleshed  
13                  out and confirmed, but given his --

14                 Can't read it.

15                 There is some sense of reliability.

16                 Is that given his past?

17                 A    I don't know whether the word is past or activity  
18                 or recent activity or some reference like that.

19                 Q    Now, you did interview -- no. You did not  
20                 interview Connor?

21                 A    No.

22                 Q    So you can't tell us if you asked Connor why he  
23                 said "Information of unknown reliability  
24                 identified this subject", because Shenher had said  
25                 she thought Hiscox was credible?



1 A Yes.

2 Q So you don't know why Connor writes that?

3 A Well, there is a difference in believing an  
4 informant to be telling the truth, which I believe  
5 that they both believed the informant to be  
6 telling the truth. That doesn't mean that the  
7 information is accurate because, of course, it was  
8 information received from someone else who wasn't  
9 necessarily telling the truth. So Hiscox can be  
10 believed to be reliable in terms of telling the  
11 truth, and I believe that was believed, but it  
12 doesn't make the information accurate.

13 Q No. We covered the importance of that information  
14 yesterday. I won't revisit it. In your report  
15 you looked at -- and in your work you looked at a  
16 memo from Brian McGuinness to Terry Blythe dated  
17 April 16th, 1999. Tab 13. Do you see that?

18 A Are you talking about the e-mail of --

19 Q Yes.

20 A -- April 16th? Yes. I see that.

21 Q Do you -- did you find the minutes of that  
22 meeting?

23 A I don't recall seeing any minutes about that  
24 meeting.

25 Q We didn't find them either. So normally, though,

1 if the chief of police meets in a meeting  
2 scheduled like that, would you expect there to be  
3 minutes?

4 A No. Not necessarily.

5 Q Do you know the results of the meeting then?

6 A I believe that I asked Deputy Chief McGuinness. I  
7 would have to check maybe at a break, but -- to  
8 see if this is the one that I'm referring to, and  
9 I believe that I asked him specifically about that  
10 meeting and what the result of that meeting was.

11 Q Moving to the next tab, 14. It's a memo from  
12 Geramy Field to Chris Beach?

13 A Yes.

14 Q April 20, '99. Now, we've heard about Geramy  
15 Field. She was a sergeant and one of her duties  
16 was to oversee Shenher?

17 A Correct.

18 Q Not full time. We covered that already?

19 A Correct.

20 Q Tell us about Inspector Chris Beach. Where is he  
21 in the hierarchy?

22 A At that time he was the inspector in charge of  
23 District 2, which is the northeast area of the  
24 city, which includes the Downtown Eastside.

25 MR. HERN: Excuse me. Mr. Vertlieb, if it's helpful to carry

1           the continuity of your chronology, the results of  
2           that meeting are mentioned specifically in Deputy  
3           Chief LePard's report at page 93.

4   MR. VERTLIEB: Thank you. Mr. Hern, I gather there are no  
5           minutes though?

6   MR. HERN: Not that I'm aware of.

7   MR. VERTLIEB:

8           Q    So now Beach and Field have a -- this memo  
9           exchange and this is from Field:

10                   Thank you for your offer of assistance in the  
11                   form of Constable Dave Dickson. His  
12                   community contacts and insight will no doubt  
13                   be of great assistance in the ongoing  
14                   investigation into the disappearance of a  
15                   number of Downtown Eastside female sex trade  
16                   workers. Detective Constable Lori Shenher  
17                   and Detective Al Howlett have been working  
18                   almost full time on these particular files,  
19                   so any assistance would be greatly  
20                   appreciated.

21                   Now, a few things. This indicates to us reading  
22                   it -- correct me if I'm wrong -- that at the point  
23                   in time of this memo, Dickson was not working on  
24                   the missing women investigation file?

25           A    No.

1 Q Thank you. So when he wrote in November, '98  
2 expressing his concerns, he was expressing them,  
3 but he wasn't actively working the file because he  
4 hadn't been assigned to be doing that?

5 A That's correct.

6 Q So going back, just so we're all clear, August,  
7 '98 Shenher says "I'm concerned about what's going  
8 on with these missing women", right?

9 A Yes.

10 Q Dickson in November expresses a concern?

11 A Yes.

12 Q But there's no working group going on because that  
13 had been the subject of a meeting in September and  
14 it was not going anywhere, right?

15 A That's correct.

16 Q And Dickson, even though he wrote that memo, he  
17 wasn't involved in the investigation?

18 A That's true.

19 Q So if someone said what were the police doing  
20 actively on the missing women investigations in  
21 the fall of '98, what's the answer?

22 A Well, the answer is, as I've described earlier and  
23 is clear in my report, is that there was an  
24 incredible amount of work that was being done by  
25 Detective Constable Shenher, sometimes assisted by

1           Detective Howlett and others, and so she was  
2           extremely industrious in trying to eliminate other  
3           possibilities and to find women who could be  
4           found.

5           Q    So help us with the comment in here, "Shenher and  
6           Howlett have been working almost full time on  
7           these files." What does the "almost" mean?

8           A    Well, Detective Constable Shenher was working full  
9           time and I think that she is referring to the fact  
10          that Detective Howlett was not. He was taking  
11          care of the routine missing persons, I would say,  
12          and he was assisting Detective Constable Shenher  
13          where she needed assistance. But at that point  
14          Detective Constable Shenher was the one who was  
15          working more than full time on this case.

16          Q    So April now is a request to bring Dickson with  
17          his unique knowledge of the Downtown Eastside back  
18          to the missing persons investigation?

19          A    Right. As Detective Constable Shenher is getting  
20          farther and farther along and it's becoming more  
21          and more clear that there doesn't seem to be  
22          another explanation for these missing women except  
23          for foul play and that more work needs to be done  
24          because he's not finding them, she is eliminating  
25          other possibilities. More -- it becomes clear

1           that more capacity needs to be added and that's  
2           what's happening. And in my report I talk about,  
3           you know, whether that could have happened quicker  
4           and why it didn't, but certainly there was much  
5           work ongoing and resources were being added  
6           leading up to May of 1999 when Detective Inspector  
7           Rossmo's report of May 25th comes out. And by  
8           then Inspector Biddlecombe has already said, "It's  
9           become clear to Staff Sergeant Giles Nye there is  
10          more work to be done. There are more things that  
11          need to be followed up. I'm going to put together  
12          a group of investigators that are going to  
13          investigate this." So all these things are coming  
14          together at that point.

15          Q    So then having just said that, take a look in Tab  
16                15, reference to Police Constable Anne Drennan's  
17                comments. Do you see the document entitled  
18                "Twenty Women Missing Petition"?

19          A    In Tab 15?

20          Q    Yes.

21          A    The document that I have in Tab 15 is a letter  
22                from --

23          Q    The mayor?

24          A    The mayor.

25          Q    Exhibit 13, commissioner. We've always had that

1 letter. Keep going.

2 A Yes.

3 Q Then there's a handwritten note?

4 A Yes.

5 Q And then keep going. There's typewritten "Twenty  
6 Missing Women Petition". See that?

7 A Yes, I do.

8 Q

9 Vancouver Police Constable Anne Drennan said,  
10 "with the missing women all involved in the  
11 sex or drug trade, police can't be sure any  
12 crime has been committed. No witnesses, no  
13 bodies and no common suspects. There is  
14 absolutely nothing that has come to light  
15 that indicates there is a serial killer on  
16 the loose", but twenty women don't go missing  
17 without a trace for no reason.

18 Now, those comments have been ascribed to  
19 Constable Anne Drennan. You spent considerable  
20 and lengthy time reviewing all this. Are those  
21 comments fair that Anne Drennan on behalf of the  
22 police were stating that there is absolutely  
23 nothing that's come to light that indicates there  
24 is a serial killer on the loose?

25 A I don't know if this quote is accurate in this

1 document.

2 Q Does it sound accurate?

3 A I don't know. I think that it would be fair to  
4 say that in the early days of the investigation  
5 that the VPD through Constable Drennan was  
6 minimizing or downplaying the likelihood that  
7 there was a serial killer.

8 Q I understand, but we're not in the early days now.  
9 If you look at the previous document, "Attention  
10 Beth, Vancouver Police Department", April 20,  
11 1999?

12 A Yes. That's the date of the document, but I don't  
13 know what the date of these comments ascribed to  
14 Constable Drennan are, whether they were made in  
15 1998 or 1999.

16 Q Did you ask her?

17 A Pardon me?

18 Q Did you ask Miss Drennan?

19 A Well, I don't know if I asked her about this  
20 specific document because I don't know if I ever  
21 saw this document until it was provided to me by  
22 the inquiry, but I've certainly asked her --  
23 interviewed her at length about her comments to  
24 the media, why she was making certain comments,  
25 why her comments evolved, and so on.



1 Q Well, just so you're clear, this is a document  
2 that came from your own police department. Look  
3 at the number in the top left corner.

4 A Yes. I see that. What I'm saying is that I don't  
5 recall whether I saw this document or not.

6 Q That's fair.

7 A So I looked at, you know, 17,000 pages of  
8 documents or so.

9 Q More to the point, did you ask Miss Drennan if in  
10 the spring of '99 Vancouver Police's public  
11 position is there's absolutely nothing to show  
12 that there's a serial killer on the loose?

13 A Well, what I wrote about extensively in my  
14 report -- and I did that based on different  
15 sources of information, including my interview  
16 with Constable Drennan -- was that in general  
17 terms I agree, if that's what you're asking me,  
18 that the VPD minimized the possibility of a serial  
19 killer, but I note even in this document when she  
20 says "There is nothing that comes to light that  
21 indicates there is a serial killer on the loose,  
22 but twenty women don't go missing without a trace  
23 for no reason", I don't know if that's what  
24 they're writing or if that's part of what is being  
25 attributed to her, but what Constable Drennan said

1 to me -- and I will paraphrase because it was a  
2 lengthy interview -- is that yes. That was the  
3 direction that she was being given early on, is to  
4 say that there was no evidence of a serial killer,  
5 but as it got -- as the investigation continued,  
6 she started to be more -- more assertive in saying  
7 that we recognize that there -- that that is a  
8 possibility and at some point in the evolution of  
9 her comments, she was saying we accept that that  
10 is the likely reason for it. So her comments  
11 evolved and she explained, look, I was taking more  
12 and more liberty despite the fact that I was  
13 directed to downplay the possibility of a serial  
14 killer because people held -- honestly held views  
15 that I think were mistaken and wrong headed, but  
16 nonetheless that that's the direction that she was  
17 being given.

18 Q So just help us on the date because I was trying  
19 to help fill in the date, but I didn't seem to  
20 succeed. Look at Tab 16, April 22, '99. This is  
21 to the Vancouver Police Board from Geramy Field.  
22 Do you see that?

23 A Yes.

24 Q And you're aware of this memo. You looked at it  
25 as part of your report, right?

1 A Yes.

2 Q So look at the bottom of page 2, the last  
3 paragraph:

4 With the current cases we are looking at all  
5 our disappearances. There is no crime scene  
6 or victim with which to start. However, in  
7 all of the current cases the disappearances  
8 have been approached and subsequently  
9 investigated in the same manner. The primary  
10 difference is that there is virtually no  
11 evidence with which to proceed. That is not  
12 to say we have suspended investigating. In  
13 fact, these cases are receiving a substantial  
14 amount of investigative time and energy.

15 There's no crime scene or victim according to this  
16 memo to the police board, right?

17 A Yes.

18 Q Now, in this memo is there any reference to the  
19 police board about an informant who provided  
20 information that was reliable according to  
21 Shenher? Were the police board told about these?

22 A I would have to read over the entire memo again,  
23 but I would say generally is that the police board  
24 would not be provided with that sort of specific  
25 information.

1 Q Well, was the police board given an accurate  
2 assessment when one reads that last paragraph I  
3 just read to you about what was happening with the  
4 missing women investigation?

5 A Well, what I read is that there was no crime  
6 scene, there's no victim, that they were being  
7 investigated in the same manner as if there was.  
8 There was virtually no evidence to proceed. That  
9 is not to say we've suspended investigating. In  
10 fact, these cases were receiving a substantial  
11 amount of investigative time and energy. And then  
12 there is a list on the following page of all the  
13 ongoing investigative strategies that were being  
14 pursued by Detective Constable Shenher and this is  
15 before even the Missing Women Review Team added  
16 capacity had been created. So if you look at the  
17 list that's on the next page, she had been doing a  
18 lot of work.

19 Q You said there was no crime scene?

20 A There was no known crime scene. That's true.

21 Q So I will deal with that in your evidence, but  
22 your belief is there was no crime scene as well  
23 based on your work on this file?

24 A Well, there was no known crime scene at the time.  
25 There was information from an informant suggesting

1           it, but it wasn't like a known crime scene where  
2           you found physical evidence that was a verified  
3           crime scene at this point. There had been  
4           information received via Mr. Hiscox about a  
5           possible crime scene, but I think that you need to  
6           view this in context because I feel like there's  
7           some semantical issues going on, is that what  
8           she's referring to is that unlike, you know, a  
9           common murder where you would find a body, a dump  
10          site, a crime scene where it was believed to have  
11          occurred, they weren't operating from that at this  
12          point.

13         Q   Now, let's move, then, to the next page, reward.  
14             It's fair -- you know the story here. The police  
15             department didn't want a reward and the police  
16             board didn't accept that and ordered a reward be  
17             posted? Yes? No?

18         A   Well, your wording about ordered a reward, I don't  
19             think perhaps --

20         Q   All right. I'll just read it. "Reward". Top of  
21             the page:

22             A number of people and concerned groups have  
23             been calling for the offer of a reward. This  
24             has been examined extensively and although on  
25             first glance it may seem to be a viable

1                   method to elicit information, the reality is  
2                   it will have a dramatic effect on the current  
3                   investigation.

4                   Deputy, isn't it the case that the police  
5                   department did not want a reward?

6                   A    Yes.  The position of Deputy Chief McGuinness,  
7                   based on advice from his people, was that they  
8                   didn't have anything to filter tips that they  
9                   might receive if they offered a reward.  So there  
10                  was a concern that there was -- they were going to  
11                  get a lot of information coming in and no way to  
12                  screen it.

13                  Q    I understand.  Look at the third paragraph.  
14                                There has been an extensive amount of media  
15                                coverage surrounding this issue already and  
16                                to date neither the police department or  
17                                Crimestoppers has received a single tip.  
18                  Now, that's not correct, is it?

19                  A    I didn't -- I never did understand why that line  
20                                was in the memo.

21                  Q    Well, it's not correct, is it?

22                  A    It's not correct.

23                  Q    It's Hiscox?

24                  A    Yes.  There had been the two Crimestoppers tips in  
25                                July and August of 1998, so I'm not sure why that

1 was written that way.

2 Q And this memo, going to the last page, was  
3 concurred in by the police chief, Bruce Chambers?

4 A Yes.

5 Q And signed off on behalf of the deputy chief,  
6 McGuinness?

7 A Yes.

8 Q Did you ever ask Chambers about how he would sign  
9 off on a statement that has that incorrect fact on  
10 something that some people might consider was  
11 important?

12 A I did interview Mr. Chambers. I don't recall  
13 without checking again whether I asked him about  
14 that specific issue. Clearly it was incorrect and  
15 I have detailed that in my report, clearly.

16 Q So let's go to the next part, "Planned  
17 Strategies", the fourth one, "Targeting suspected  
18 sexual predators". Do you see that?

19 A Yes. The fourth bullet.

20 Q So obviously Pickton's got to come to mind? Yes?

21 A Yes. And, in fact, he's already being worked on.

22 Q So targeting suspected sexual predators. There's  
23 no indication that they already actually have  
24 someone, is there?

25 A No. But, again, that level of detail would not be

1 provided to the police board.

2 Q And can you tell us, then, when you told the board  
3 that you were targeting suspected sexual predators  
4 what did you do regarding Pickton?

5 A Can I say what I did?

6 Q No. What the police did. You did this work on  
7 your report. What did the police do having told  
8 the police board that they were going to target  
9 sexual predators, which we all know means Pickton  
10 or includes Pickton?

11 A Well, includes Pickton, yes. Well, it's  
12 documented in my report and in the statements of  
13 the people that I interviewed is that they were  
14 looking at many potential suspects, which, of  
15 course, was very challenging because they didn't  
16 have specific times of when a woman actually went  
17 missing in most cases, for example, to measure  
18 that against, but they were looking at many, many  
19 suspects. And, in fact, Sergeant Field writes it  
20 in her -- in one of her reports, is that the  
21 frightening thing was how many suspects that were  
22 out there that could be capable of something like  
23 this, but -- so they were looking at many, many  
24 different suspects and wondering whether they were  
25 a viable suspect for this. But, of course, again



1           it's very challenging because they couldn't, for  
2           example, eliminate them by saying, well, this  
3           person was in jail on X date or have something  
4           specific to polygraph them about or to interview  
5           them about because what really they had was the  
6           absence of a large number of women. So it's a  
7           very unique, challenging circumstance to try to  
8           investigate, but I think that it is well  
9           documented in my report and various memos and  
10          statements all the work that was going on in terms  
11          of identifying suspects. The whole premise of the  
12          Missing Women Review Team was that we needed to  
13          move to a more suspect-based investigation.  
14          That's what Detective Constable Shenher wrote in  
15          her memo. That was what was supported by Sergeant  
16          Field and that was what was approved by Inspector  
17          Biddlecombe, is that we need to increase the  
18          capacity and focus more resources on moving  
19          towards a more suspect-based investigation. So  
20          more investigators were brought in: Detective  
21          Lepine, Detective Constable Chernoff, Detective  
22          Constables Fell and Wolthers, Detective Constable  
23          Clarke, Constable Dickson brought in half time to  
24          help to move this investigation along. So there's  
25          a legitimate question of whether it was adequate,

1 but it would not be fair to say that -- for  
2 example, that that's a misleading statement, that  
3 they were going to focus on sexual predators,  
4 because that was one of the strategies that they  
5 were focused on, tips about people that might be a  
6 good suspect for this, trying to identify  
7 predators from various sources of information.

8 Q Thank you.

9 Conclusions. The plight of women working the  
10 streets has always been a concern. It is  
11 obviously a high-risk situation and attracts  
12 a number of sexual predators to the street  
13 environs.

14 This report states what everyone seems to know.  
15 There's a lot of violence and these women are  
16 exposed to greater risks of violence?

17 A Yes.

18 Q

19 It is also a concern of the police department  
20 to identify and apprehend those who prey on  
21 women no matter who they are or where they  
22 live. To this end, the police department  
23 recognizes the need to continue to actively  
24 investigate the missing women and dedicate  
25 resources as outlined to succeed in this

1                   endeavour.

2                   Here's the sentence I wanted to ask you about:

3                   We also need the assistance and support of  
4                   the community in which these women work and  
5                   live.

6                   Was that written in a way to suggest that the  
7                   community had not been giving assistance and  
8                   support?

9                   A    I don't think so.

10                  Q    Because at this point in time it's clear to you  
11                  from your review that the community had been  
12                  actively pressing the police on this subject?

13                  A    Yes.  That there had been information coming from  
14                  the community, as Detective Inspector Rossmo  
15                  described in his statement.  Look, this was a case  
16                  where the community identified a concern.  You  
17                  know, that's how it's supposed to work.

18                  Q    And you can understand the community frustration  
19                  given that fact when they see the police not  
20                  coming publicly with the concern about a possible  
21                  serial killer?

22                  A    Well, I think that what you said is not coming  
23                  publicly with the concern about the possibility of  
24                  a serial killer and, in fact, from very early on,  
25                  although I agree that it was minimized, especially

1 early on, I think that the VPD had always  
2 acknowledged the possibility of it, but had framed  
3 it in such a way as to say but we don't have any  
4 evidence of that. And so, like I say, Detective  
5 Inspector Rossmo was interviewed by the media and  
6 said roughly the same thing that Inspector  
7 Biddlecombe did, is that we don't have any  
8 evidence of it in terms of we don't have a crime  
9 scene, a body, some sort of a crime site, but we  
10 definitely have to consider it as a possibility, I  
11 think were his words. And Inspector Biddlecombe  
12 early on said roughly the same thing with a  
13 different emphasis in, look, there's no evidence  
14 of one, but we're not saying it's not a  
15 possibility. So I think that it was -- it would  
16 be fair to say it was always conceded as a  
17 possibility, but it was minimized. And I talk  
18 about that in my report and the reasons for it and  
19 whether it was -- whether it was wise.

20 Q Thank you. At Tab 17. So this is the police  
21 board actual meeting minutes, April 28, '99?

22 A Yes.

23 Q Miss de Vries came. She's the sister of Sarah de  
24 Vries?

25 A Correct.

1 Q And she said that -- this is the paragraph 3 about  
2 her:

3 She felt that while the investigators in the  
4 case were dedicated and creative, a task  
5 force should be launched and a reward issued.  
6 She believes a serial killer is at fault.

7 Do you see that?

8 A Yes.

9 Q The police board ultimately voted for the reward  
10 of a hundred thousand dollars?

11 A Correct.

12 Q Now, Jamie Lee Hamilton from Grandma's House, you  
13 know her?

14 A Yes, I do.

15 Q She -- at page 2 she said -- second sentence she  
16 said:

17 The current number of investigators was  
18 insufficient and a task force should have  
19 been struck sooner.

20 Do you see that?

21 A Yes.

22 Q So at that point in time, we had Howlett, who you  
23 said was not full time. You had Shenher, who was  
24 full time, right?

25 A Yes.

1 Q And Dickson was just now being brought in to help?

2 A Yes.

3 Q And that was increasing?

4 A Yes.

5 Q And there was no task force struck at that point?

6 A No.

7 Q So "Discussion", second -- fourth paragraph:

8 Discussion ensued on the investigation work  
9 done to date and the lack of new tips or  
10 evidence.

11 Of course, the police board didn't know about  
12 Hiscox. We covered that earlier, right?

13 A Based on the minutes, correct.

14 Q So when the police board is saying lack of tips,  
15 they're not informed of concerns, but you were  
16 saying the police board wouldn't deal with tips?

17 A Well, what it says is the lack of new tips, so I  
18 don't know if that refers to the fact that they  
19 may have been briefed in camera, for example, that  
20 there had been previous tips. It says new tips.

21 Q

22 The mayor raised a concern about the size of  
23 the reward and safety for the women who may  
24 not wish to be located. Deputy Chief  
25 Constable McGuinness also noted that, unlike

1                   a homicide reward, there is no evidence to  
2                   use for screening tips and this may result in  
3                   investigative time being spent unwisely.

4           A    Correct.

5           Q    That's earlier the discussion we had.  The police  
6               board was not in favour of a reward, right?

7           A    Well, the manager in charge of the investigation  
8               was not in favour of the reward.  I think that  
9               there was some differing views on that, but the  
10              official position of the police department at the  
11              time was that they did not support a reward  
12              because of the concerns that they would be  
13              overwhelmed with tips and no ability to make any  
14              sense of them rather than focusing on other  
15              possibly more productive strategies.

16          Q    So the chief constable supported the report of the  
17               Operational Services Division specific to that?

18          A    The Operational Support Division, yes.

19          Q    So anyway moved:  The Vancouver Police Board  
20               authorized a posting of \$30,000 reward to the  
21               latest missing women cases and requested the AG to  
22               post an additional 70 to get it to \$100,000.

23          A    Yes.

24          Q    I wanted to deal with the absence of task force.  
25               There was no motion, though, to start a task

1 force?

2 A Correct.

3 Q And it would be fair to say the police were not  
4 suggesting to the police board that a task force  
5 with consequent expense be struck?

6 A Yes. The police -- the police management did not  
7 recommend a task force be created.

8 Q Now, I want to go back again. You were running  
9 the Home Invasion Task Force?

10 A Yes.

11 Q And we covered the issue around getting manpower?

12 A Yes.

13 Q And you -- at that time yesterday you were talking  
14 about the union and bids or calls for work. When  
15 you put together your task force, did you have to  
16 put an announcement out and wait to see who  
17 applied to come to the Home Invasion Task Force?

18 A No, because, as I said yesterday, first of all, I  
19 kept all the staff that were there and, secondly,  
20 that these were -- these were not official  
21 positions. These were not going to be a long time  
22 so that we'd have to go through the process of  
23 having a competition, fair labour process, all  
24 those sorts of things. This was -- these were  
25 loans that were occurring within the investigation



1           division from one area to another as opposed to a  
2           vacancy that would need to be posted and filled.

3           Q    But when you have a task force, then you have to  
4           sit down and budget for it.  You've got to  
5           allocate space and cars and phones and support  
6           staff, things like that?

7           A    Yes.

8           Q    And you'd have money terms to allocate overtime?

9           A    Yes.

10          Q    So a task force, those words, spring to mind more  
11          money?

12          A    Yes.

13          Q    Thank you.  So we've covered off the Vancouver  
14          Police Board going ahead with their reward, 30,000  
15          from the City, 70,000 from the provincial  
16          government?

17          A    Correct.

18          Q    I wanted to then ask you next, please, about a  
19          document from -- it appears to be dated April 29,  
20          1999.

21          A    Can you give me the tab, please?

22          Q    The VPD number -- it's under Tab 17 in my book,  
23          the last page.

24          A    I don't have another document after the police  
25          board minutes in that tab.

1 Q So I think you might find it in phase 2 in the  
2 same binder. Let me just -- it's a police  
3 document. It's got the police board number on it.  
4 A Can you tell me which tab it is in phase 2?  
5 Q Try Tab 12. Do you see that, typewritten notes?  
6 A No. What I have in Tab 12 of phase 2 is a time  
7 line that I believe was --  
8 Q Yes.  
9 A -- prepared by Sergeant Field.  
10 Q Yes. Thank you. That's what I'm talking about.  
11 A Okay.  
12 Q Look at the entry for April 29, 1999.  
13 Information control is becoming difficult.  
14 Do you see that?  
15 A Yes.  
16 Q And what's that referable to? This is Sergeant  
17 Field writing.  
18 A Well, my recollection is that there was  
19 information being distributed on Wayne Leng's  
20 website and that there were concerns over the  
21 accuracy of that information, but I don't know  
22 what specific -- the specific inaccurate  
23 information was.  
24 Q That was going to be my next question because it  
25 states in the next sentence:

1                   Misinformation is being distributed through a  
2                   website possibly set up by advocate Wayne  
3                   Leng.

4                   Did you ever ask Sergeant Field what  
5                   misinformation was being distributed by Mr. Leng?

6                   A    I don't recall if I asked about that specific  
7                   issue.  I may have.

8                   Q    Yesterday we talked about the fact that it was  
9                   Wayne Leng's independent efforts to set up a  
10                  website that appears to have revealed Hiscox as an  
11                  informant?

12                 A    Yes.  That's true.

13                 Q    Tab 19, please.

14                 A    In phase 2 or 3?

15                 Q    We're in 3, please.

16                 A    Yes.

17                 Q    You've seen that?

18                 A    Yes, I have.

19                 Q    So this is a memo from Sergeant Field to Fred  
20                  Biddlecombe?

21                 A    Correct.

22                 Q    Titled "Documentary Proposal - Missing  
23                  Prostitutes"?

24                 A    Yes.

25                 Q    Can you read the handwritten notes from Inspector

1 Biddlecombe?

2 A

3 I support this proposal. However, I have  
4 concern that has to do with unlimited access  
5 to our investigation file. This is -- if  
6 there is any chance that an ongoing  
7 investigation will be compromised, we would  
8 need to ensure this does not occur.

9 Q Thank you.

10 A That's my interpretation of it.

11 Q Now, again, at this time Biddlecombe's still  
12 running major crime?

13 A Yes.

14 Q Field is the sergeant in charge of the missing  
15 women investigation?

16 A Yes.

17 Q Did the proposal proceed as outlined by Field?

18 A No.

19 Q Tell us why not.

20 A My understanding from speaking to Sergeant Toby  
21 Hinton and from reading the interview that he did  
22 with Deputy Chief Constable Evans is that it was  
23 supported up the line until he met with then Chief  
24 Constable Chambers and Chief Constable Chambers  
25 did not support it. I interviewed Chief Constable

1 Chambers about that and he had a different view,  
2 but it was not consistent with the views of the  
3 people that were involved and with the documentary  
4 record and with Sergeant Hinton, who had met  
5 directly with him.

6 Q Let me just read the first two paragraphs of his  
7 proposal, Hinton's proposal. This is in Tab 19:

8 This is a formal proposal from Odd Squad  
9 Productions to undertake the production of a  
10 one-hour documentary on the subject of the  
11 missing prostitutes in specific and the  
12 plight of prostitutes in general. The  
13 Vancouver Police Department has received a  
14 significant amount of criticism in the media  
15 for its treatment of the missing prostitute  
16 issue. This is extensive media coverage that  
17 has contributed to a public perception that  
18 the Vancouver Police Department is not  
19 treating this issue seriously.

20 And then he goes on. You've read this memo in  
21 preparation of the report that's marked Exhibit 1?

22 A I read this.

23 MR. VERTLIEB: Odd Squad, just briefly for the commissioner's  
24 benefit tell him about it. Tell us all.

25 THE COMMISSIONER: I know about it. I think everybody knows

1 about the Odd Squad.

2 MR. VERTLIEB:

3 Q So the chief of police said, no, we're not going  
4 ahead with this?

5 A That is my understanding.

6 Q Now, let's move to Tab 21, please. May 13, '99  
7 from Shenher to Field, and this is:

8 In keeping with our plan to move this  
9 investigation from an individual file focus  
10 to a suspect-based one, the following is an  
11 outline of what we will be doing and where we  
12 feel we will need assistance.

13 Now, just to clarify for everyone, what was  
14 happening prior to this point in time is that it  
15 was an investigation into missing women?

16 A Correct. What had been occurring is that  
17 Detective Constable Shenher had been doing what I  
18 would describe as an extraordinary investigation  
19 of missing person files and also supporting the  
20 work of Corporal Connor in Coquitlam and following  
21 up on those specific tips, but mostly what she was  
22 doing I would describe as the most extraordinary  
23 missing person investigation that I have seen in  
24 terms of the depth and thoroughness of what she  
25 had done and now she's moving it towards more a

1 suspect-focussed investigation.

2 Q I think we all know what that means. Give us a  
3 simple comment, please, on what practically  
4 speaking she was wanting to do now.

5 A Well, what she wanted to do was she had been  
6 writing and saying is, "Look, we've exhausted our  
7 efforts to find missing women, that we are  
8 assuming that foul play is involved by one or more  
9 suspects and we need to stop spending all our  
10 energy on something that is -- it's hit the point  
11 of diminishing return. We did find several  
12 missing women, but we're not -- it doesn't seem  
13 that we're going to find more despite the most  
14 extensive efforts and we need to start focusing on  
15 suspects who might be responsible for these  
16 missing women because we believe that more and  
17 more it appears that there is foul play."

18 Q So let's just think about that for a moment,  
19 please. At this point in time the name Pickton  
20 had to be on every police mind who was looking at  
21 the problem. He had been charged with attempt  
22 murder of a Downtown Eastside prostitute. We had  
23 the tip from Hiscox. The facts of Hiscox were  
24 deemed to be credible. They had reliability, as  
25 you outlined yesterday, in terms of being able to

1 check things out. Can you tell us what was done  
2 by the police department to now do a profile on  
3 Pickton?

4 A Well, again, as I have said, is that the VPD was  
5 doing this missing women investigation generally  
6 and was focusing on a variety of different  
7 strategies and looking at different suspects, but  
8 that investigation into that specific discrete  
9 information about a possible suspect in Coquitlam  
10 was already being handled by Corporal Connor. If  
11 they had received information about another  
12 suspect who, for example, was in Delta, then they  
13 would have worked with Delta and provided that  
14 information to Delta about a possible crime that  
15 occurred in the jurisdiction of Delta. So the  
16 investigation into Pickton was being led by  
17 Corporal Connor in Coquitlam. He was updating  
18 Constable Shenher from time to time about the  
19 progress of his investigation. They had together  
20 debriefed Mr. Hiscox. He was pursuing other  
21 strategies such as aerial photography, getting  
22 Special O to do surveillance, various other  
23 strategies that he was pursuing, and so the  
24 Vancouver Police Department was doing things to  
25 advance the investigation outside of that.



1 Q So does that mean they were not then actively  
2 working Pickton as a suspect because they were  
3 relying on Connor in Coquitlam?

4 A Well, what I would say is that the record is clear  
5 that wherever Shenher could assist with Corporal  
6 Connor's work they were and, for example, passed  
7 on, which Corporal Connor records in his notes,  
8 that, look, the VPD has offered to support this  
9 investigation by offering funding for an  
10 undercover operation, for aerial photography,  
11 different strategies, and that was being recorded  
12 in Corporal Connor's notes to his superiors about,  
13 look, these are the possibilities. These are the  
14 other things that we need to do, and so on. So he  
15 was managing that and moving forward and the VPD  
16 was assisting where possible when new information  
17 came in the summer of 1999. A new informant came  
18 forward. Again, the VPD was assisting in any way  
19 it could. Corporal Connor was tasking out  
20 responsibilities, saying Detective Lepine,  
21 Detective Constable Chernoff will handle the  
22 informant and will report back to me on that. So  
23 clearly he was managing that and we were assisting  
24 where we could. And what this refers to basically  
25 is what -- everything else that was happening

1 outside of the investigation into that discrete  
2 information about a suspect and an alleged crime  
3 scene in Port Coquitlam.

4 Q Thank you. Now, there was, Tab 23, a memo from  
5 Sergeant Field to Biddlecombe regarding assistance  
6 requested. It's a typewritten memo?

7 A Yes.

8 Q Would it be fair to characterize this as Field  
9 saying we need more people, we need more  
10 equipment, we need more resources?

11 A Yes. She is supporting a proposal from Detective  
12 Constable Shenher, is that we need to move this to  
13 a suspect-based investigation and we need to put  
14 more resources into it and she's outlining what  
15 they're doing and what she wants.

16 Q And you actually were involved at this point  
17 advising on whether or not you could release some  
18 of your members because you were downsizing your  
19 Home Invasion Task Force?

20 A No. By that time I believe that I had returned  
21 from my on-loan assignment from the Home Invasion  
22 Task Force and I was not asked to provide  
23 resources in the time that I was in there.

24 Q So paragraph 3 on page 2, third sentence:

25 Sergeant LePard from the Home Invasion Task

1 Force has advised me that he may be releasing  
2 one of his members because of the downsizing  
3 of their investigation.

4 A Okay. I stand corrected. I didn't recall that,  
5 but that makes sense there. I thought that I had  
6 returned to my squad by then, but I accept that I  
7 made an error.

8 Q Is there any mention of Hiscox in this internal  
9 memo as between Vancouver Police?

10 A Is there mention of Hiscox in this memo?

11 Q Yes. An internal memo. Is there any mention of  
12 him?

13 A No.

14 Q Is there any mention of following up with him and  
15 trying to re-interview him?

16 A Not in this memo, no.

17 Q Now, let's then go to the next tab. We know that  
18 Sergeant Field wants more help?

19 A Yes.

20 Q So May 19 Biddlecombe to Ken Doern. We know who  
21 Biddlecombe is. Tell us about Ken Doern, acting  
22 deputy chief constable.

23 A Can you just tell me which --

24 Q Tab 25.

25 A 25. Ken Doern was an inspector at the time. He

1           was the acting deputy chief constable at the time  
2           of this memo.

3           Q    So where would he be in terms of Biddlecombe in  
4           rank?

5           A    Well, normally he would be his equal, same rank.  
6           On this particular occasion at this time he was  
7           acting for Deputy Chief Constable McGuinness and  
8           so during that time he was his superior.

9           Q    Now, from the previous memo it seemed that there  
10          was a request for two investigators.  Let's read  
11          this memo, Tab 25, second paragraph:

12                    The request for additional two investigators  
13                    along with an analyst "on loan" will allow  
14                    Constable Shenher and this team to more fully  
15                    concentrate on the issue of missing women.

16          Correct?

17          A    Yes.

18          Q    And then this sentence:

19                    This would then allow the remaining  
20                    investigator of missing persons to return to  
21                    the daily issues that must be dealt with in  
22                    this office.

23          So is it correct to read this as saying we're  
24          going to give missing women two, but we're taking  
25          one back?

1           A    No.  I don't think that that's -- an accurate way  
2                    to read that is that Lori Shenher remained  
3                    assigned full time, but she was using Detective  
4                    Howlett to assist and so my reading and  
5                    understanding of the facts is that there were lots  
6                    of other cases in the missing persons office that  
7                    needed Detective Howlett's attention and so this  
8                    would allow him not to be spending part of his  
9                    time assisting Detective Constable Shenher, but he  
10                   was never assisting her full time.  It was  
11                   Detective Constable Shenher that was working full  
12                   time.

13           Q    No.  I understand that.  It's clear.  But we were  
14                   going to add two, but then that's not the end of  
15                   it because we're going to take Howlett back, who  
16                   had been helping Miss Shenher?

17           A    Yes.  So there was a net increase and it wasn't  
18                   the only increase though, is that other  
19                   investigators were added soon after.

20           Q    We'll come to that.  But the two on the surface  
21                   really became, as I read that memo -- you correct  
22                   me -- one?

23           A    Well, no.  I disagree then because Detective  
24                   Howlett, as I said, he was assisting when she  
25                   needed assistance to go out and interview someone

1                   where it would be unsafe to go on her own, but  
2                   otherwise he was spending most of his time, not  
3                   all of it, on other missing persons files.

4                   Q   Now, let's go to the next tab, 26. We'll just  
5                   cover this very quickly before the break, deputy.  
6                   May 19, 1999 called "A brainstorming session"?

7                   A   Yes.

8                   Q   I won't take you through all the people there, but  
9                   there are many people, some VPD. We see Keith  
10                  Davidson, RCMP?

11                  A   Yes.

12                  Q   And there were people there from vice and RCMP  
13                  Burnaby, criminal profiling, homicide?

14                  A   Correct.

15                  Q   Can you tell us what deliverable actually came out  
16                  of this session?

17                  A   It was a brainstorming session to get ideas about  
18                  how they would proceed and no doubt they got  
19                  investigative ideas, but I can't say specifically  
20                  what the deliverable was from that meeting.

21                  Q   You were at that meeting?

22                  A   I was.

23                  MR. VERTLIEB: This is as good a time as any to break.

24                  THE COMMISSIONER: All right. We'll adjourn until two o'clock.

25                  THE REGISTRAR: The hearing is now adjourned until 2:00 p.m.

1                   **(PROCEEDINGS ADJOURNED AT 12:29 P.M.)**

2                   **(PROCEEDINGS RESUMED AT 2:00 P.M.)**

3       THE REGISTRAR: Order. The hearing is now resumed.

4       MR. VERTLIEB:

5           Q     Continuing in phase 3, Tab 28, please. Now, this  
6                 is a case assessment by Dr. Rossmo, May 25, 1999?

7           A     Yes.

8           Q     Starting now we get the benefit of Dr. Rossmo once  
9                 again because we covered earlier the e-mail  
10                exchange with McGuinness and it turned out that  
11                Rossmo was not involved and now he's been brought  
12                back into it?

13          A     Correct.

14          Q     A wise course of action perhaps?

15          A     I think so.

16          Q     Let's look at the conclusions. Page 3, the  
17                 conclusions at the bottom, Mr. Commissioner.

18                The conclusions of this analysis are as  
19                follows: The number of disappearances of sex  
20                trade workers from Vancouver's Downtown  
21                Eastside during the previous 30 months is  
22                statistically significant and is unlikely to  
23                have occurred by chance; and

24                2. While it is not possible with available  
25                information to determine with certainty the

1                   cause of these disappearances, the most  
2                   likely explanation for the majority of the  
3                   cases is a single murderer (or partner  
4                   murderers) preying on Skid Row prostitutes.

5                   Dr. Rossmo was absolutely on the money, wasn't he?

6                   A    He was.

7                   Q    So let's go to something else that's interesting  
8                   under the topic "Geographic and Temporal  
9                   Analysis".   Bottom paragraph:

10                   Average time span between disappearances in  
11                   this group based on dates from the official  
12                   list is 54 days or approximately eight weeks.  
13                   Is this in effect the disappearance rate; in other  
14                   words, one woman every eight weeks more or less?

15                   A    I'm sorry.   Can you give me the question again?   I  
16                   was reading that document.

17                   Q    All right.   Well, let's read it and then we'll  
18                   come back.

19                   Their breakdown reveals no day-of-week focus,  
20                   suggesting the offender is more likely to be  
21                   local (as opposed to commuting into Vancouver  
22                   on weekends)

23                   And he says:   "See Figure 5".   No doubt you looked  
24                   at Figure 5 out of interest and see if you were  
25                   provided this work and you were reviewing it all?



1           A    Yes.  All of these documents I have referred to in  
2                   my report and I reviewed them at the time I was  
3                   doing it.  In 2003 is when I looked at most of  
4                   these documents and again when I received the  
5                   package of four binders on Friday afternoon, and  
6                   so I looked at them over the weekend.

7           Q    Well, the binders you received Friday, unless I'm  
8                   in some doubt, what you saw was almost exclusively  
9                   police documents from the Vancouver Police  
10                  Department?

11          A    Yes.

12          Q    And they were documents that I understand for the  
13                  most part were referenced by you in your report?

14          A    Yes.  That's what I just said, Mr. Commissioner,  
15                  is that these were documents that I looked at and  
16                  they're all cited in my review, but I commented on  
17                  them and placed them in context.  So they're in  
18                  both the chronology of my report and in the  
19                  analysis section as well.

20          Q    Right.  But the point -- maybe I misheard you.  It  
21                  sounded like you were saying you just saw them on  
22                  Friday.  You've seen them for years?

23          A    No.  I didn't say that.  What I said was that I  
24                  had seen them in 2003 mostly and then again I  
25                  hadn't seen them until Friday afternoon.

1 Q So every eight weeks more or less is what Rossmo  
2 is saying and there's no day-a-week focus. In  
3 other words, you couldn't just say we're going to  
4 follow this man for a couple of days on the  
5 weekend and see what that turns out?

6 A Correct.

7 Q Looking at Rossmo's report and knowing his skills,  
8 if you're going to do surveillance -- and you did  
9 surveillance when you were in strike force?

10 A Yes.

11 Q And knowing this information, would you recommend  
12 surveillance over a few days or even a couple of  
13 weeks knowing it might be a disappearance rate of  
14 once every eight weeks?

15 A Well, I think that you need to look a little bit  
16 broader here, and I'd like to refresh my memory,  
17 but my recollection is and what I pointed out in  
18 my report is that by the time of this report from  
19 Detective Inspector Rossmo, which was May of 1999,  
20 the last known woman to have gone missing was in  
21 January of 1999. There were others that were  
22 reported in 1999, it's my recollection, but they  
23 had gone missing previous to January of 1999 and  
24 then there was no women that were known to have  
25 gone missing until I believe it was at least the

1 end of 1999, December of 1999. So in terms of  
2 doing surveillance on a suspect, on a good  
3 suspect, it would be a very good idea, but if  
4 you're asking me if this report justifies that,  
5 yes, if this report had been provided in 1998, for  
6 example, but by May of 1999 there hadn't been one  
7 that had gone missing, known to have gone missing  
8 since January of 1999. That is my recollection.

9 Q So, now, looking at Rossmo's report, case  
10 assessment, May 25, I want to take you back to  
11 Brian McGuinness, February 13 in his e-mail to  
12 Biddlecombe and he says:

13 Do we have a problem that we are not  
14 addressing?

15 A Yes. I remember that.

16 Q So would you agree that this -- this assessment  
17 that we've just covered answers the question asked  
18 by McGuinness when he says "Do we have a problem  
19 we're not addressing" and, lo and behold, Rossmo  
20 says I think we have a single murderer preying on  
21 Skid Row prostitutes.

22 A In my mind, the report was very compelling.

23 Q Thank you.

24 A I know that there were others that didn't find it  
25 as compelling, but, as I wrote about in my report

1 quite extensively, I think that it is a very  
2 compelling report for someone who understands the  
3 power of statistics.

4 Q Now, I've taken you back to Brian McGuinness and  
5 his question in February. What about the memo  
6 sent to Attorney General Dosanjh in April that was  
7 written under the name of Lori Shenher and  
8 apparently signed off by the chief?

9 A Can you refer me to the tab that's in just so I  
10 can look at it?

11 Q It's in Tab 9. It's a memo where it seems to be  
12 saying there's no evidence of a person preying on  
13 these women. Do you remember we covered that this  
14 morning? Page 2, bottom paragraph.

15 A Yes. I do remember that.

16 Q So just so we're clear, Rossmo's language, single  
17 murderer preying on Skid Row prostitutes, May,  
18 '99?

19 A Yes.

20 Q A month before to the Attorney General of our  
21 province, no evidence of person or persons preying  
22 on these women?

23 A So, again, I'll back up and talk about police  
24 vernacular.

25 Q I haven't asked you the question yet though. I

1           have a question.

2           A    Oh, okay. I thought that there was a question.

3           Q    No. Not yet, but here's the question: Did  
4           anybody from the Vancouver Police Department go  
5           back to the AG and say, "Hey, AG, we've got a  
6           different opinion now than the one we gave you  
7           last month"?

8           A    Not to my awareness, no.

9           Q    Should that have been done?

10          A    I think that what made more sense was to do what  
11          was being done, but what I found not at the right  
12          level is that the Attorney General -- there was a  
13          meeting with the Attorney General and that was  
14          about, though, bringing in the provincial police,  
15          and so there were more communications with the  
16          provincial police, many more communications with  
17          the provincial police, and I think that that was  
18          appropriate because that's the resource that they  
19          were looking for. And then you'll know from  
20          reading my report that there were considerable  
21          communications between Sergeant Shenher and  
22          various people in the RCMP like Staff Sergeant  
23          Henderson and Staff Sergeant Davidson, the  
24          criminal profiler from the RCMP, about the need to  
25          bring the RCMP in because of the likelihood that

1 if there were murderers that they likely occurred  
2 in a more rural area, because it is very difficult  
3 to dispose of a body. And so there were many  
4 conversations about that. And you'll know from  
5 reading the documentation that I cited in my  
6 report that there were discussions with Staff  
7 Sergeant Davidson, who agreed that he was going to  
8 write a report recommending going to the Attorney  
9 General, for example, going to Deputy Commissioner  
10 Bass to bring more resources to the investigation,  
11 and if he was unsuccessful to make a report to the  
12 attorney general, for example. So you're asking  
13 me about something in isolation, but you need to  
14 look at the whole -- the context of the  
15 chronology, is that there was many communications  
16 with the provincial police about exactly what  
17 you're asking me, but not specifically going back  
18 to the Attorney General.

19 Q That was the question. So the question is: Did  
20 someone after receiving the May, '99 case  
21 assessment go back to the Attorney General, the  
22 top law enforcement officer in the province, and  
23 tell him about this new opinion?

24 A No.

25 Q Thank you. Would there be some harm in going to

1 the top and saying to the Attorney General, who  
2 seemed to have a genuine concern about this --  
3 after all, the provincial government was putting  
4 \$70,000 into reward money and people were writing.  
5 We had a memo from the police chief, concurred by  
6 the police chief. Why not go to the top and say,  
7 "Hey, we've got a different opinion now"?

8 A Well, I don't think that that is as significant as  
9 you're making it out to be in that the purpose of  
10 meeting was -- with the attorney was, first of  
11 all, to seek support for a reward which the  
12 Attorney General said, "Yes. If you want to put  
13 out a reward, we'll support it in that way." And,  
14 secondly, it was to have the provincial police  
15 there to see whether they could offer any  
16 assistance and the information from that meeting  
17 from the provincial police was, "Look, you don't  
18 have anything to go on right now. You don't have  
19 confirmation that there's a murderer. You don't  
20 have confirmation -- you don't have a body. You  
21 don't have something for us to work on." And I'm  
22 paraphrasing. "Let us know when you've got  
23 something more."

24 Q Provincial police you mean UHU?

25 A That's who specifically from the provincial police

1           was represented, yes.

2           Q    There is no provincial police force.  It's UHU?

3           A    No.  The provincial police force of the province  
4           of B.C. is the RCMP.

5           Q    We know that, but I just wanted to make sure we  
6           knew you were talking about UHU from the  
7           provincial police that was the initiative of the  
8           provincial government?

9           A    Yes.  But UHU was not the only one that was  
10          involved in the discussions because, for example,  
11          at that meeting with Attorney General Dosanjh,  
12          then -- I'm not sure what his rank was.  Maybe  
13          Superintendent Bass was there.  And he was not in  
14          charge just of the Unsolved Homicide Unit.  He was  
15          there representing the provincial police.  So  
16          that's why I say the provincial police, not just  
17          the Unsolved Homicide Unit.

18          Q    Did you ever ask the chief of the day why he  
19          didn't go back to the AG with this new assessment  
20          from Dr. Rossmo?

21          A    No, because I -- I actually didn't then and don't  
22          think now that it was a failing to do that in that  
23          the appropriate place to advocate for was with the  
24          RCMP, the provincial police, for a variety of  
25          reasons that I set out in my report.  And what I



1 described in my report was that I think the  
2 failing was -- in retrospect was that that was not  
3 pursued at a senior enough level and so there was  
4 a disconnect going on both between the VPD --  
5 there were basically these three different things  
6 going on. There was a Coquitlam RCMP  
7 investigation going on in Coquitlam and Port  
8 Coquitlam and the Coquitlam RCMP is really acting  
9 as a separate police force. And then you had  
10 Sergeant Field making frequent contacts with the  
11 RCMP provincially, mostly with, for example, Staff  
12 Sergeant Keith Davidson and Corporal Scott Filer  
13 advocating for more -- for, first of all, a JFO, a  
14 joint force operation, and, secondly, to  
15 reinvigorate at some point -- we haven't got to  
16 there, but at some point to reinvigorate the  
17 Coquitlam RCMP investigation. And because you'll  
18 see in the records that Sergeant Field came to  
19 believe that the only way that this investigation  
20 generally could be successful was if there was a  
21 joint force operation. And so that's what she  
22 pursued on a number of occasions in a number of  
23 different ways. Now, what I have said in my  
24 report is that she needed to have more support  
25 from her managers at a more senior level to

1 advocate with the RCMP at the right level with the  
2 right information for there to be a chance of  
3 being successful. And I think that that was a  
4 failing of the VPD not to do that. But in terms  
5 of why didn't they go running back to the Attorney  
6 General, I don't think that it was necessary to go  
7 running back to the Attorney General. What was  
8 necessary was to advocate at the right level with  
9 the RCMP for a joint force operation and later on  
10 after the summer of 1999 for a more aggressive  
11 investigation in Coquitlam.

12 Q Why didn't she get the support she needed?

13 A That is a good question. It's something that I  
14 talk about quite a bit in my report, and it was  
15 really -- I know that it is an overused phrase,  
16 but a perfect storm of unfortunate circumstances  
17 in that you had managers rapidly moving in and out  
18 of the Major Crime Section. The two managers  
19 there, who both of them were having health  
20 problems and were in and out, that they did not  
21 have as clear an understanding of the information  
22 as would have benefitted them. And then there was  
23 an acting inspector that moved in at one point and  
24 he really was not familiar with the information at  
25 all. As I point out, he wasn't aware of this

1 report from Detective Inspector Rossmo. There was  
2 a diffusion and a dilution of the information I  
3 describe as it moved up the chain in the  
4 organization. So things that -- information that  
5 the investigators believed very strongly and  
6 understood very clearly, their managers did not  
7 have the same level of understanding of the  
8 information and a common misperception --  
9 misconception, just as one example of a number, is  
10 that although the investigators like Constable  
11 Dickson and Detective Constable Shenher and  
12 Detective Constable Clarke, all of who had worked  
13 in the Downtown Eastside, knew the nature of the  
14 survival sex trade, they were convinced of how  
15 suspicious this was and how unusual it was for  
16 these women to be out of contact. But the  
17 managers in some cases still held on to historical  
18 views or views based on their experience that sex  
19 trade workers were transient. And the reality is  
20 that there is a group of sex trade workers who are  
21 transient in the way that they thought that are on  
22 a circuit. They go from Vancouver to Calgary and  
23 to Edmonton, and so on. But what they did not  
24 have was an appreciation of the fact that this  
25 particular group of sex trade workers, as has been

1 described by a number of the investigators, that  
2 they were really tied to that 12 square blocks  
3 around Main and Hastings; that they were tied  
4 there by their illnesses, by their family, by the  
5 fact they were collecting welfare, by their need  
6 to access drugs, by their need to access medical  
7 services. So while they might have been  
8 transient, as Dave Dickson described, on a  
9 short-term basis, you know, not be seen for a few  
10 weeks, in terms of long term, they were not  
11 transient at all. And I think it's clear that  
12 there were managers -- well, I interviewed them --  
13 that they believed, no, that they were going to  
14 turn up. Even in February of 1999 when Detective  
15 Inspector Rossmo and Inspector Biddlecombe met  
16 with Deputy Chief McGuinness and Inspector  
17 Biddlecombe said, "Look, I don't think that there  
18 is a problem here. I think that if we look  
19 historically at the pattern of women going missing  
20 and then turning up again, I think that we will  
21 find that given enough time they will turn up."  
22 And Detective Inspector Rossmo himself said,  
23 actually, that theory -- that's an elegant theory  
24 that makes some sense. We need to do more  
25 analysis. I'm not putting that out of my mind.

1 And so he did do the analysis and the result of  
2 that analysis -- excuse me -- was his report of  
3 May 25th in which he said, "I've done the analysis  
4 that we all agreed was important and, in fact,  
5 there isn't a lag time. The statistics based on  
6 over 800 missing reports from across Canada  
7 suggest that within two weeks 90 percent of  
8 missing persons are going to be found and within  
9 22 weeks 98 or 99 percent of missing persons are  
10 going to be found." So now we know that this  
11 actually is very significant. And so this was the  
12 first time that Detective Inspector Rossmo's  
13 report came out and laid that out. And so you've  
14 asked, well, why didn't they accept that, and the  
15 reality is that we had people who held -- had  
16 honestly held beliefs. They weren't motivated by  
17 evil or by malevolence, but they had honestly held  
18 believed that, okay, well, that is interesting,  
19 but I don't find that compelling. Deputy Chief  
20 McGuinness said, "I never came to the conclusion  
21 that there was a serial killer at work", and he  
22 was a supporter of Detective Inspector Rossmo.  
23 Chief Constable Chambers was a supporter of  
24 Detective Inspector Rossmo. So it was not as if,  
25 you know, the conflict in personalities was at

1 play there because they were very supportive of  
2 him and Chief Constable Chambers said to me it was  
3 like something out of a textbook. You know, it  
4 wasn't evidence. And he said again, "You know,  
5 evidence to me was that we would have a witness.  
6 We would have found a body. There would be some  
7 physical evidence, and so on." And he further  
8 said that, "You know, I didn't find it to be  
9 quantitative", which was a curious remark to me  
10 because the entire analysis was based on a  
11 quantitative analysis and basically an  
12 epidemiological style analysis that was predicting  
13 whether -- based on these numbers whether any of  
14 them would turn up. And he made a prediction that  
15 turned out to be very close to being a hundred  
16 percent accurate. There's -- even Detective  
17 Inspector Rossmo told me 95 percent confidence  
18 isn't a hundred percent confidence. But having  
19 said that, he's also said but if you've got a 25  
20 percent belief that it's right, that's a pretty  
21 high risk, so you need to take some action on it.  
22 And I agree with him completely, and I wrote about  
23 it extensively in my report, that there was  
24 insufficient weight given to Detective Inspector  
25 Rossmo's report, not for malevolent reasons, but

1                   because people honestly believed that it wasn't  
2                   as -- that it wasn't evidence. The investigators  
3                   simply said, "We already believed it. We already  
4                   believed there was a serial killer at work and  
5                   this was something more to hang our hats on that  
6                   supported our view. We've been saying all along  
7                   that we're pursuing a suspect-based investigation.  
8                   We believe that there is foul play involved." So  
9                   the -- the bottom line was that it was very  
10                  difficult for some people to make the conceptual  
11                  leap that actually the most reasonable explanation  
12                  for what was going on was that there was a serial  
13                  killer. And as I write in my report, I don't  
14                  think that their analysis was good enough, you  
15                  know, that the information was compelling and that  
16                  there were other ways to validate that information  
17                  if it wasn't believed, but it was a big conceptual  
18                  leap to make that jump. It was very difficult for  
19                  people to make the jump that there actually is a  
20                  serial killer. It's almost a surreal thing to  
21                  accept. And looking back in hindsight now for all  
22                  of us, looking through the rear-view mirror,  
23                  it's -- it seems so obvious, like many things, but  
24                  one of the things that you learn as an  
25                  investigator is that you must keep an open mind;

1 that you must consider all possibilities. Don't  
2 get tunnel vision. Don't focus in on one suspect  
3 too early in reference to the questions about the  
4 early Pickton information, for example. But in  
5 this case, it was a very compelling report. It  
6 was highly accurate, obviously. I write about it  
7 extensively in my report that more weight should  
8 have been given to Detective Inspector Rossmo's  
9 report and that when his unique talents were  
10 needed the most, they weren't utilized to their  
11 full potential. That's clear.

12 Q I must admit I've lost track of the question I  
13 asked you. What I wanted to do was just ask this  
14 question. I apologize if the last question was  
15 too open-ended. Can you tell us who it was in  
16 senior management of the Vancouver Police that  
17 ultimately was in charge of co-ordinating this  
18 investigation for Vancouver given the fact we've  
19 heard about Biddlecombe and major crime and we've  
20 heard about Shenher and Dickson? Who was in  
21 charge? You mentioned some staff issue, but who  
22 was in charge?

23 A Well, at any given time the responsibility for the  
24 hands-on investigation going on belonged to the  
25 inspector in charge of the Major Crime Section.



1 He oversee Major Crime Section.

2 Q That's Biddlecombe?

3 A Yes. Well, at a point it was Biddlecombe and then  
4 he was replaced by Acting Inspector Dureau for a  
5 while and then he was replaced by Inspector  
6 Spencer.

7 Q I wanted to ask you something. It's a small  
8 point. I don't mean to engage in any kind of  
9 advocacy with you, but you mentioned that there  
10 were no bodies?

11 A Yes.

12 Q It jumped out at me when I heard it because the  
13 information you had from Mr. Hiscox would have  
14 suggested that you wouldn't be finding bodies.  
15 Did I miss something?

16 A Yes. That is true.

17 Q Thank you. Now, I wanted to ask you during this  
18 time were there -- were issues around the problems  
19 you've discussed for the missing women  
20 investigation. You -- your rank in 1999 was that  
21 of a sergeant?

22 A That's correct.

23 Q And Sergeant Field was doing missing women  
24 investigation. She had a similar rank?

25 A Yes. She was a more senior sergeant than I was.

1 Q But by rank you're both sergeants?

2 A Yes.

3 Q And you were in charge through the first half of  
4 '99 with the Home Invasion Task Force that was in  
5 District 3 primarily and a bit involvement in  
6 District 4?

7 A I was in charge of the Home Invasion Task Force,  
8 yes.

9 Q Well, did you disagree when I said District 3 and  
10 partly District 4?

11 A I just don't recall whether there were any  
12 residences in District 4.

13 Q I thought we covered it yesterday, but let's say  
14 District 3. Did you have similar problems running  
15 your task force during this time frame?

16 A Can you just be specific about what problems  
17 you're wondering about?

18 Q Co-ordination. You were talking about people  
19 being sick and people having differing views and  
20 trying to explain all the things you were  
21 explaining?

22 A Well, no, because I had the luxury of knowing  
23 exactly what I was investigating. I was very  
24 clear that there had been home invasions of the  
25 elderly. We knew where they were. We knew what

1 physical evidence was available. There was no  
2 lack of what I call mission clarity in my  
3 investigations as we knew exactly what it was we  
4 were investigating. We knew exactly what the  
5 crimes were. For us it was about what are the  
6 strategies that we should use and what's necessary  
7 to get there to identify the suspects or even  
8 before that, because our first goal was not to  
9 identify the suspect. It was to make the crime  
10 stop. That's the first rule of major case  
11 management when you're talking about serious  
12 crimes, to suppress the crime. So we knew what it  
13 was that we needed to suppress and that there are,  
14 you know, strategies that obviously lend  
15 themselves to that. And then we knew exactly what  
16 it was that needed to be investigated. So in that  
17 respect -- although it was a challenging  
18 investigation, but in that respect it was very  
19 simple for us and it was very simple for  
20 management to see what needed to be done. And  
21 when I wrote the business case for what I thought  
22 needed to be done at the request of Inspector  
23 Biddlecombe, it was very easy for senior  
24 management to understand what it was that I was  
25 proposing and why certain resources were needed

1                   and so on. So I had a much simpler job in that  
2                   respect and I didn't have to convince anybody  
3                   about what the nature of the crime was. I didn't  
4                   have a crime with no physical evidence, no crime  
5                   sites, no victims or anything like that.

6                   Q   As you said yesterday, you got all the resources  
7                   you needed?

8                   A   I got all the resources that I asked for, yes.

9                   Q   Tab 30, please. This is a document from Lori  
10                  Shenher and at the bottom it references a  
11                  questionnaire?

12                 A   Yes.

13                 Q   And you've seen the questionnaire, which is at the  
14                  next tab, 31?

15                 A   Yes, I have.

16                 Q   And that's been discussed here in proceedings  
17                  prior to your coming to the witness stand?

18                 A   I understand that.

19                 Q   And so the question I wanted to ask you is we've  
20                  heard from Dr. Kate Shannon, who apparently has  
21                  very strong credentials in this community and a  
22                  genuine interest in dealing with people in the  
23                  Downtown Eastside. Did you follow her evidence at  
24                  all?

25                 A   I saw a little bit of it. Not very much of it.

1 Q Did you hear any of her evidence about the way  
2 questionnaires need to be designed out of respect  
3 for the women and their vulnerability? Did you  
4 hear anything about that?

5 A No. I don't think that I heard that part of her  
6 evidence.

7 Q Let me help you then. She said that what you  
8 would want to do is not have an officer in uniform  
9 do the questioning. That wouldn't set the right  
10 tone. I just want to run through some of the  
11 things she said because I'm going to ask you what  
12 the police did to take advantage of somebody in  
13 our community, not necessarily Dr. Shannon, but  
14 somebody else who would know about these things to  
15 make sure they did a good questionnaire that would  
16 be helpful.

17 A Yes.

18 Q So Dr. Shannon talked about things like you'd have  
19 a safe environment where people would have the  
20 ability to leave through the back. She talked  
21 about you wouldn't want to have uniformed officers  
22 do it. You'd want to make sure there's a really  
23 informed consent so that the people would feel  
24 totally comfortable about what's being asked. She  
25 said it would be really important to build trust.

1           You'd want to take away a power imbalance. So you  
2           wouldn't again want to have police doing it.  
3           There's obviously a power imbalance if a police  
4           officer is asking questions. You understand what  
5           I'm getting at, don't you?

6           A    Yes.

7           Q    So the question really is -- oh, I just have to  
8           ask one other question. She thought it was really  
9           an unfortunate question to say what sexual acts do  
10          you refuse to do? And you see that in the police  
11          questionnaire?

12          A    Yes. And I would --

13          Q    Page 2?

14          A    -- totally disagree with her.

15          Q    You disagree with her?

16          A    Well, okay. This questionnaire is being done for  
17          a very different purpose than for a questionnaire  
18          that she might do because they're trying to  
19          identify a suspect. They're trying to develop a  
20          profile. But to your points, I understand them.  
21          Uniform, yes. And I expect that Detective  
22          Constable Shenher, because she was a plain clothes  
23          officer, wasn't in uniform. In terms of doing it  
24          in a safe place, my understanding is that they did  
25          it at the WISH facility, which is a facility that

1 sex workers feel very comfortable in. Thirdly, in  
2 trust and rapport and so on, who they went with  
3 was Constable Dickson, who was well known to many  
4 sex trade workers, and I think that if it wasn't  
5 Dr. Shannon, it was certainly Dr. Lowman that  
6 testified that that was a name that he heard  
7 repeatedly from the sex workers as someone that  
8 they really trusted. So I think that they made a  
9 good effort to accomplish those things. I also  
10 understand that Dr. Shannon testified that she  
11 expected that none of the sex trade workers would  
12 have responded to this, and my understanding is  
13 that 40 of 60 questionnaires were completed.

14 Q So you did follow some of her evidence?

15 A I don't know if I saw that in her evidence or I  
16 saw that in a summary of her evidence or a media  
17 report or something like that.

18 Q Now, this will be a simple question. Did the  
19 police department go to a professional in the  
20 research field other than another police  
21 department? I know that. Did they go to someone  
22 in our community for advice on how to get accurate  
23 information in the questionnaire?

24 A My understanding is who they got their advice --  
25 and I could be wrong about this, but my

1                   recollection is that who they got advice from was  
2                   criminal profilers, Staff Sergeant Davidson.

3                   Q    No. That's police. And I think they also went to  
4                   the B.C. (?) Police department?

5                   A    At some point they did consult with --

6                   Q    I wasn't asking about going to the police. I was  
7                   asking about going to someone who's non-police for  
8                   advice. Is the answer yes or no?

9                   A    Not to my knowledge.

10                  Q    Now, apparently -- correct me if I'm wrong. The  
11                  questionnaires, am I right that only 13 were  
12                  answered? What's the number?

13                  A    My understanding is that there were 40 of 60  
14                  distributed.

15                  Q    I see. We only have 13, so that's the mystery to  
16                  us. You don't -- you can't help us on that?

17                  A    I can't help you.

18                  Q    All right. I just wanted to ask about Dr.  
19                  Shannon's expertise and we've covered that. I  
20                  want to move to a point that's perhaps not as  
21                  interesting, but nonetheless perhaps of  
22                  importance, and this is the subject of data entry.

23                  A    Yes.

24                  Q    When you did the Home Invasion Task Force, did you  
25                  have good data entry personnel to help you keep



1 track of facts?

2 A I had Detective Carl -- sorry. I'm not sure if  
3 I've got his first name right anymore.

4 Q Vinje?

5 A Vinje.

6 Q V-i-n-j-e?

7 A Yes.

8 Q Yes, you did.

9 A Is it Carl?

10 Q Yes, it is. C-a-r-l.

11 A So I had Detective Vinje, who was on loan to me  
12 from the Co-Ordinated Law Enforcement Unit, and so  
13 he was familiar with SIUSS, which we were also  
14 using, but that was, as you point out, a system  
15 that I was not familiar with.

16 Q Did you have help? Did you have all the help you  
17 needed?

18 A I did.

19 Q Now, was that the same for the Missing Women Task  
20 Force? Did they have all the help they needed or  
21 did you learn that they were more reliant on  
22 trying to get people to help them on an overtime  
23 basis?

24 A That was a big struggle for them, is not having  
25 someone trained with the right skills to do their

1 data entry and do their -- hopefully do an  
2 analysis on SIUSS.

3 Q Yes. And that was a problem for them. They  
4 couldn't keep track of the information as well as  
5 they needed to be able to keep track of it?

6 A That is true. And they didn't have the analytic  
7 capacity that they thought they were going to have  
8 by relying on a system like that.

9 Q For counsel's benefit, I was looking at Tab 32,  
10 which mentions Carl Vinje. Moving on to Tab 33.  
11 This is from Keith Davidson. You mentioned him.  
12 He was a criminal profiler?

13 A Correct.

14 Q And there's a letter to Jeremy Field in June of  
15 '99?

16 A Yes.

17 Q And this is an assessment from him. He called it  
18 Project Orion, Missing Women, Vancouver?

19 A Yes.

20 Q Tell us very simply -- we've heard about Amelia.  
21 What was Orion?

22 A Orion, my understanding is just the name that he  
23 gave to his analysis of the information. So he  
24 looked at all the information that was available  
25 and then he provided his conclusions about what

1                   they were looking at and then made investigative  
2                   recommendations about where they might want to go.

3           Q    So look at page 4.  This is in 1999, June of '99.  
4                   Page 4.

5           A    Yes.

6           Q    See the box, "The following assumptions have been  
7                   made"?

8           A    Yes.

9           Q    Look at the third and fourth ones.  The third one:  
10                   That all of the women were successfully  
11                   transported out of the Downtown Eastside of  
12                   Vancouver by a vehicle.

13          A    Yes.

14          Q    Next:  
15                   That all of the women's bodies were disposed  
16                   of with the express purpose of preventing  
17                   discovery and the offender had been very  
18                   successful in that purpose.

19                   Those are insightful comments, are they not?

20          A    I think they are actually quite obvious, to tell  
21                   you the truth.

22          Q    If they're that obvious -- well, just think about  
23                   that though.  You were saying a few minutes ago  
24                   that even the police chief didn't have a body and  
25                   I had to say to you, well, what about Hiscox who

1           said -- whose evidence would be such that you  
2           wouldn't find a body. So the question for you is  
3           what use do those comments make? They're  
4           insightful comments. What use did anyone make of  
5           them in your department?

6           A   Well, I should back up a little bit and say that  
7           the reason that they're obvious is because he's  
8           operating on the assumption that the reason that  
9           the women are missing is because they have been  
10          murdered. So clearly because no bodies had been  
11          found, you've got an offender who can dispose of  
12          bodies without a trace.

13          Q   Such as Mr. Pickton, who had a pig farm?

14          A   Right.

15          Q   Thank you.

16          A   So --

17   MR. VERTLIEB: Let's look at the bottom of the page.

18   MR. HERN: No. No, no, no.

19   MR. VERTLIEB: There's several unknown elements.

20   MR. HERN: I think you've got to let the witness answer,  
21           please.

22   MR. VERTLIEB:

23          Q   Oh, I'm sorry.

24          A   So you asked me about the question about what use  
25          was made of this information. Well, it provided

1 some investigative strategies and so those were  
2 available to them. And, again, I don't know if it  
3 is in this report -- I would have to read it  
4 again -- or if it was in another one from Staff  
5 Sergeant Davidson, but what he pointed out was  
6 that if the assumptions were correct -- and he has  
7 the benefit by this time of Detective Inspector  
8 Rossmo's report -- that the most likely reason for  
9 the women's disappearance was a serial killer.  
10 Then so if that's correct and if his assumptions  
11 are correct, but the bodies are most likely --  
12 they're most likely to have been murdered in a  
13 rural area because, as he points out, it is very  
14 difficult to dispose of a body. And that's why  
15 Keith Davidson repeatedly pointed out in his  
16 documentation that what was needed was a JFO with  
17 the RCMP because, as he pointed out, we're likely  
18 going to be responsible for this investigation  
19 anyway because we're going to find that the  
20 murders have occurred in one of our jurisdictions  
21 since they police the majority of the province and  
22 certainly the rural areas. So there's a context  
23 to this report.

24 Q So let's continue. Page 5 in terms of context.  
25 "Race, Age and Sex". Look at these comments. The

1 first one: The offender likely white male.

2 You see that?

3 A Yes.

4 Q Next bullet point: Research based on known serial

5 killers suggests the age somewhere in the

6 thirties, but it could be 18 to 45.

7 Fits Pickton, doesn't it?

8 A Yes.

9 Q Let's keep going. "Vehicle." Bullet point number

10 1: Would have their own vehicle. Not everyone

11 owns a vehicle. You know that to be the case if

12 you work in the Downtown Eastside?

13 A Yes. That's true.

14 Q Let's keep going. "Personality Characteristics."

15 I thought the second one was one I'd want to ask

16 you about.

17 His initial contact with the women likely

18 does not cause them any alarm.

19 You see that, don't you?

20 A Yes.

21 Q And then look at the last point under "Crime

22 Scene":

23 Since no bodies have been found, the offender

24 also has access to an effective disposal

25 means. He is either effectively destroying

1                   the body or hiding them in a location where  
2                   other people do not frequently go.  Such  
3                   locations might include a private yard, the  
4                   basement/attic of a house or wilderness.

5                   You see that?

6                   A    Yes.

7                   Q    And then he makes investigative suggestions.  Look  
8                   at number 1a:

9                               Continual contact with women working in the  
10                              Downtown Eastside regarding customers or  
11                              potential customers with the following  
12                              criteria may identify a suspect.

13                   He wasn't even working from the knowledge of  
14                   Pickton, was he, because he's talking about  
15                   identifying a suspect, right?

16                   A    Correct.

17                   Q    So he goes through this.  So the question really  
18                   is what use was made of this analysis by the --  
19                   your police department when they had the other  
20                   evidence about Hiscox from '98 and Pickton from  
21                   '97?  Tell us what use was made of this case  
22                   assessment by your department.

23                   A    So, again, I agree that this is an important  
24                   report, but I want to stress again, Mr.  
25                   Commissioner, that it is very easy to pick select

1 pieces of information and say, well, that matches  
2 Mr. Pickton. It matches hundreds of thousands of  
3 other people as well. So it's not quite as  
4 magical as some might think it is. But in terms  
5 of what was done with that information, just  
6 reading it again right now, you'll have seen in  
7 the documentation, for example, that Detective  
8 Constable Shenher put out a memo to all patrol  
9 officers asking for information about people who  
10 are picking up sex trade workers or might be  
11 useful for this. So in terms of the vehicle  
12 that's been set up to disable the victim from  
13 opening the door, that was certainly part of their  
14 investigation, is looking at likely suspects.  
15 The -- any customer wishing the sex trade worker  
16 to participate in bondage, sado-masochist or  
17 master-slave games, for example, well, I think  
18 that that was probably something that was in  
19 consideration in terms of the survey, the  
20 questionnaire with trade workers, and that would  
21 have been one of the motivations, was to get that  
22 sort of information that would help identify a  
23 suspect. So there were many things that were  
24 being done in the investigation which are detailed  
25 in my report and described in the statements of



1 the various investigators involved that they were  
2 exploring. And eventually all this information  
3 comes together in the summer of 1999 and then  
4 there's a whole new stage to the investigation  
5 where cumulatively the information becomes very,  
6 very compelling, and I write about that  
7 extensively in my report.

8 Q Right. It is compelling, indeed. We'll get to  
9 that in a few moments. Now, I want to move to  
10 this resource issue again. The next tab, please,  
11 which is Tab 34. This is Sergeant Field -- pardon  
12 me -- Shenher asking Field:

13 I am requesting --

14 The first sentence:

15 I'm requesting an additional six  
16 investigators to be assigned to the Missing  
17 Persons Review Team.

18 Do you see that?

19 A Yes.

20 Q And tell us then what happened. Look at page 2.  
21 Were six added or were something less than six?

22 A Three were added at that time.

23 Q I want to go through those three.

24 A Yes.

25 Q Alex Clarke, it says "LD". What does that mean?

1 A Light duties.

2 Q And just tell us about light duties. Would that  
3 be -- tell us what that means.

4 A Well, it just means that it's an officer who is  
5 restricted in what they can do. So she'd had a  
6 back injury. She wasn't going to be going out and  
7 rolling around and fighting with drunks or  
8 anything like that, but she was a very competent  
9 young officer and she was assigned to duties in  
10 the Missing Women Review Team that were -- that  
11 she was physically capable of doing and she  
12 certainly had the skills and knowledge.

13 Q And then Fell and Wolthers. Now, was there a  
14 competition on who was going to be assigned to  
15 the -- to this new -- this task force? Remember  
16 you mentioned a competition?

17 A Yes.

18 Q Was there any competition for who was going to go  
19 into this review team?

20 A No. No. There wasn't a competition, although,  
21 like I described with the Home Invasion Task  
22 Force, you might not have a traditional  
23 competition because it wasn't a vacant position.  
24 It was an on loan. But certainly if your point is  
25 was there sufficient care given to their

1 selection, I write about that in my report and my  
2 view of that was that there was not, but I provide  
3 the context of how it is that they came to join  
4 the investigation and what the pressures were that  
5 resulted in that.

6 Q And your report speaks for itself on that subject?

7 A I think so.

8 Q Thank you. So we've covered off the request for  
9 six, but, in fact, three were assigned, one of  
10 them on light duties?

11 A Correct. Although I should be clear that they  
12 didn't hamper her work. Her assignment was not  
13 hampered by her physical restrictions.

14 Q Okay. You mean Alex Clarke?

15 A Yes.

16 Q The point that I was trying to confirm was that  
17 the request had been for six?

18 A Yes.

19 Q Half that was --

20 A Yes. She did not get all that she asked for.

21 Q And, frankly, just to think about it, if for any  
22 reason there was a desire to have Alex Clarke, who  
23 was a police officer, go out into the community,  
24 because of her health problems or whatever they  
25 were, there might have been an inability to do

1           that?

2           A    No.  She went out in the community and there was  
3           no problem with that.  It's just she would not  
4           have been in uniform wearing a gun working in a  
5           patrol car where she might have got into an  
6           altercation, but it was sort of the work that a  
7           detective does.  We have many detectives who are  
8           fully functioning detectives but might not be able  
9           to work in patrol because they have an injury that  
10          limits them.  But detective work is quite a bit  
11          different than work that a patrol officer is  
12          doing, for example.  So I had detectives working  
13          for me who were perfectly competent to do  
14          investigative work, but might have had a back  
15          injury or something like that, so they weren't  
16          going to be doing that kind of work.

17          Q    Now, I wanted to ask you about Tab 35.  This is  
18          Geramy Field to Ken Doern.  And this is regarding  
19          this reward, post a reward.  Going back, do you  
20          remember the police board said contrary to the  
21          recommendation, we're going to go ahead with the  
22          reward?

23          A    Yes.

24          Q    Read this FYI.

25                    The bottom line is we don't have enough

1                   people to do the job now even on overtime, so  
2                   with the influx of anticipated info we would  
3                   be further overwhelmed.

4                   Do you see that comment?

5                   A    I remember reading that, but I'm just struggling  
6                   to find it in this --

7                   Q    It's under the second -- if you go down --

8                   A    Yes.  I see it now.

9                   Q    You see it.  That would suggest to someone reading  
10                  it that perhaps these people on the missing women  
11                  investigation, people meaning the police, they  
12                  were really underresourced?

13                  A    Yes.  And I write about that extensively in my  
14                  report, is that there was a lack of resources and  
15                  I talk about the context of the extreme resource  
16                  pressures in the department, which I want to make  
17                  clear now and I made it clear in my report, is  
18                  that while they're important to understand for  
19                  context and explanation, they were not an excuse  
20                  for not properly resourcing it.  And I make clear  
21                  that had management of the day truly accepted the  
22                  nature of the problem, that it was possible to  
23                  resource it properly, but because of the lack of  
24                  understanding and acceptance of the nature of the  
25                  problem, there were incredible resource pressures,

1           for example, that Inspector Biddlecombe was facing  
2           with a murder rate that had gone up by 50 percent  
3           over the previous year, the Jimmy and Ron Dosanjh  
4           murders, the Bindy Johal. This was the era of  
5           Bindy Johal. So he had incredible pressures going  
6           on and he did not have the resources to properly  
7           staff this, although I think that Inspector  
8           Biddlecombe made a genuine effort to do so. But  
9           in the context of the Vancouver Police Department,  
10          had there been a realization at a senior level on  
11          what it was that they were dealing with, although  
12          it would have been very difficult, it absolutely  
13          was possible to properly resource a task force  
14          into this investigation, and the evidence of that  
15          is what happened in February of 2002 when the  
16          Vancouver Police Department loaned, I think, 29  
17          investigators to the Missing Women Task Force,  
18          Project Evenhanded, after the search warrant on  
19          February 5th of 2002. So the point is that it was  
20          possible, but it would have required looking at it  
21          as a department-wide issue, not just major crimes  
22          with its 72 members and that, unfortunately, did  
23          not occur and I write about that and criticize  
24          that in my report.

25          Q     Just out of curiosity, did the reward actually

1 bring in the tips, this volume of tips that were  
2 of some concern?

3 A No. And that's the irony, is that it generated  
4 very few tips and it didn't generate any tips of  
5 interest.

6 Q So the police concern when they were saying don't  
7 have a reward about -- so it didn't bring in any?

8 A No. My understanding is that it didn't bring in a  
9 big volume of tips and so it became a non-issue.

10 Q I wanted to move to the next tab, 36. And this is  
11 a memo from Biddlecombe to the file, June 23,  
12 1999. It talks about a meeting of the Missing  
13 Women's Work Group. It was actually a task force?

14 A Yes. It was unfortunate that he used the  
15 incorrect title. It was actually called the  
16 Missing Women's Review Team at the time, which he  
17 in his words considered it a mini task force, but  
18 I know that that can be confusing because the  
19 September, 1998 group was called a working group,  
20 but he used that term by mistake, I would say.

21 Q So look at paragraph 4: "Potential targets  
22 include." And there are one -- six people, all of  
23 them blacked out except one name, right?

24 A Yes.

25 Q And the name blacked out -- name not blacked out

1 is?

2 A Pickton.

3 Q Thank you. So there were six names mentioned,  
4 Pickton one of them, and we're now June, '99?

5 A Yes.

6 Q Was there a comparative analysis done of those six  
7 persons of interest as to who would be the one  
8 that might be most likely to fit the profile  
9 suggested by Dr. Rossmo and Keith Davidson?

10 A I can't tell you. I never saw a formal  
11 comparative analysis.

12 Q Would you expect one to have been done?

13 A Well, in a more informal way there certainly was,  
14 because Pickton was always rated as their number  
15 one suspect because of the information that's been  
16 discussed here and that you had mentioned in terms  
17 of that he had this isolated property, that there  
18 were informants pointing this out, that there was  
19 the victim 1997 incident. So there was this  
20 accumulation of information pointing to him. So  
21 there was never any question in terms of the VPD's  
22 Missing Women Review Team that he was always  
23 number one on their list. There were two  
24 investigators that believed that another suspect  
25 was responsible for all the missing women and then



1           some, but they were the only ones. The rest of  
2           the team all believed that the best information  
3           was that Pickton was the best suspect.

4           Q    So look at page 2 under new business, number 4:

5                     Report to be generated by Sergeant Field that  
6                     will address the need for staff resources,  
7                     equipment, JFO, work site, budget, et cetera  
8                     in order to provide all resources for at  
9                     least one year. This report to be submitted  
10                    to the deputy chief and CC.

11           CC meaning?

12           A    To copy it to them.

13           Q    CC is chief constable?

14           A    I'm sorry. Can you just --

15           Q    Number 4. Look at number 4, page 2. The  
16                   resources would be submitted to the deputy chief  
17                   and the chief?

18           A    Yes.

19           Q    And were all her resource requests met at that  
20                   time?

21           A    Sorry. Were all her?

22           Q    Were all her resource requests met at that time?

23           A    No.

24           Q    Now, I wanted to then move to July, 1999. This is  
25                   Tab 40. This is a memo to the acting chief, so

1 Acting Chief Terry Blythe and it's from  
2 McGuinness. It's called "Items of Concern". Do  
3 you see that?

4 A Yes.

5 Q And he's acting chief because by then Chambers had  
6 left?

7 A That's correct.

8 Q And Blythe was acting chief. He ultimately became  
9 the chief?

10 A That's correct.

11 Q So look at number 14. I just want to ask you,  
12 having gone through that document, two things. I  
13 didn't see any mention of the missing women  
14 investigation in that document, so at the break  
15 maybe you can look through that and tell me I  
16 missed it.

17 A I can tell you right now that it's not in there.

18 Q Okay. Thank you. So it's not even in the issues  
19 of items of concern to brief the chief, the new  
20 chief. Tell us in number 14 the language  
21 "recovering from the deep hole we're in" -- I'll  
22 read the sentence:

23 Need a meeting with all of the inspectors to  
24 outline what your intentions are as acting  
25 chief and how you see the department

1 recovering from the deep hole that we are in.

2 What's that in reference to?

3 A I believe that what he is referring to is the  
4 number of problems that were created in the two  
5 years that Chief Constable Chambers was there and  
6 the major problem was that impact on resources of  
7 his machinations and that particularly affected  
8 the investigation division. So I write about that  
9 extensively in my report and probably you don't  
10 want me to start talking about it before the  
11 break, I'm guessing.

12 Q It didn't --

13 A I'm in your hands.

14 Q But it didn't relate, then, to the missing women  
15 investigation because it wasn't even referenced in  
16 the issues of concern?

17 A No. Although I -- I had the same reaction about  
18 why wouldn't that be in there, but I do note that  
19 what he says is major investigations, home  
20 invasions, major internal, et cetera. So I would  
21 like to assume that that would have been part of  
22 the briefing.

23 MR. VERTLIEB: This might be a good time for the afternoon  
24 break.

25 THE COMMISSIONER: All right. Okay.

1 THE REGISTRAR: The hearing will now recess for 15 minutes.

2 (PROCEEDINGS ADJOURNED AT 2:59 P.M.)

3 (PROCEEDINGS RECONVENED AT 3:18 P.M.)

4 THE REGISTRAR: Order. The hearing is now resumed.

5 MR. VERTLIEB:

6 Q Just to clear up a factual error. You had  
7 mentioned when we were discussing Keith Davidson's  
8 report that after that report Constable Shenher  
9 sent it out to the patrol officers?

10 A No.

11 Q That's right. It is no. I just wanted to  
12 clarify. In your report at page 102 you say:

13 On June 3, '99 Constable Shenher distributed  
14 a request to patrol members for any  
15 information on prostitution-related assaults.

16 A Yes. You asked me about the -- what they did with  
17 that report and I pointed out that one of the  
18 things that Detective Constable Shenher had done  
19 was put out a request to patrol members seeking  
20 information about likely suspects and so on, but I  
21 didn't say that she put out Staff Sergeant  
22 Davidson's report.

23 Q I see. But just so we're clear, in your report  
24 June 3, '99 Shenher distributes a request to  
25 patrol members, just so we know. And Davidson's

1 report doesn't come in until June 16 at the  
2 earliest?

3 A Right.

4 Q So Shenher was not sending out Davidson's report?

5 A No.

6 Q So that's why I was asking what was done with  
7 Davidson's report and I thought I heard you say,  
8 well, Shenher was seeking information. That's  
9 obviously not what happened, so what did happen  
10 with Davidson's report?

11 A Right. So there was a number of investigative  
12 strategies that are recommended in there. Some of  
13 them were already in progress. So when I was  
14 making reference to what Detective Constable  
15 Shenher had done was seeking information from  
16 patrol, she's already doing that, so that's one  
17 example.

18 Q I understand. But that leaves the question,  
19 though, I think still unanswered. What use was  
20 made of Davidson's report where he talks about a  
21 white male and gives the age and --

22 A Can you just refer me to the tab again so that I  
23 can refer to it?

24 Q Tab 31.

25 A I don't have that in Tab 31.

1 Q Did I maybe give you the wrong tab? I'm sorry.

2 33. Sorry. Most likely white male age 18 to 45,  
3 own vehicle. Initial contact with women doesn't  
4 cause them alarm. Access to disposal means.

5 A Yes. So in terms of the investigative strategies  
6 the way he lists on page 7, so what I would say  
7 generally is that the Missing Women Review Team  
8 was doing those things, that they did reach out to  
9 gather information about -- from patrol officers.  
10 They were looking at, for example, the bad date  
11 sheets to see whether they could identify suspects  
12 from there. They did identify a number of  
13 suspects, which you pointed out; that most of them  
14 were blacked out except for Pickton and one other  
15 in that report. And they identified some very bad  
16 people that -- I know that we have been focused on  
17 Pickton and the information against him, but there  
18 are also other people there who I am familiar with  
19 despite their names being blacked out who were  
20 very violent, dangerous offenders. And, in fact,  
21 I'm sure you'll have seen in one of the reports  
22 that Sergeant Field wrote just about how shocking  
23 it was how many dangerous sexual predators there  
24 were out in the community at any time. And, in  
25 fact, I cite in my report an analysis from then

1 Staff Sergeant Matt Logan, who is a Ph.D.  
2 psychologist working in the RCMP, and he had a  
3 database of how many violent sexual predators  
4 there were at any one time in British Columbia and  
5 it was shocking. So it is one thing to look at a  
6 suspect and say look how closely this information  
7 matches him. The information's actually quite  
8 general and it matches many, many people,  
9 including others that were being looked at by the  
10 Missing Women Review Team and including one who  
11 was a dangerous sexual predator that they actually  
12 charged. But there were others as well that they  
13 had looked at who had committed very violent  
14 offences against sex workers and they looked like  
15 very viable suspects for them to look at as well  
16 because, as I said, there was this discrete  
17 information about Pickton that was passed on to  
18 the Coquitlam RCMP and the VPD were assisting  
19 wherever necessary, but they were looking at the  
20 investigation generally and saying and there's all  
21 these other people that we don't have discrete  
22 information about the location that they may have  
23 committed a crime and we have to look at them too  
24 and keep our minds open about the possibility  
25 before we start narrowing it down and putting all

1           our eggs in one basket. It would have been  
2           irresponsible of them to do that and to ignore  
3           the -- just in that one memo six other very  
4           violent sexual predators. As I cite in my report,  
5           I think there was something like 17 different men  
6           during a certain time period that had been charged  
7           with the murders of sex workers. I might be wrong  
8           about the number, but I'm close. So there are a  
9           shocking number of violent predators out there  
10          that prey on sex workers.

11          Q    You said Pickton was number one?

12          A    Yes.

13          Q    In fact, there was a list -- looking at Tab 44,  
14                this is a memo from Field to McGuinness October  
15                22, '99, page 4. It's got a list of active  
16                investigations under persons of interest. Do you  
17                see that?

18          A    Yes.

19          Q    And Robert William Pickton's the top on the list?

20          A    Yes.

21          Q    Was the VPD doing everything that you thought they  
22                could do that was available to them to run Pickton  
23                to the ground if he was the number one suspect in  
24                June, July, August of '99?

25          A    I think in June, July and August of 1999 we can



1 always look back and say you could have done this,  
2 could have done that, but I think that the RCMP  
3 were very diligently leading an investigation at  
4 that time and pursuing lots of different  
5 investigative strategies that we can all  
6 second-guess in hindsight, but certainly they were  
7 being diligent about it. As I point out in my  
8 report, after the summer of 1999, I did not think  
9 that it was pursued diligently and I think that  
10 the VPD could have and should have done more in  
11 advocating for a more effective investigation.

12 Q I'll come to that tomorrow. I just want to stay  
13 on the chronology. Let's move, then, to phase 4  
14 as we've styled it. And this is at the ending of  
15 Amelia. Pardon me. I'm sorry. I'm in error.  
16 I'm not quite ready to do that yet. I know we  
17 need to cover off with you about informants --  
18 we'll do that tomorrow. Let's just keep going.  
19 We'll do that tomorrow. Let's go to 4. So  
20 tomorrow I'll come back to the discussion with you  
21 about informants because there were a number of  
22 references that I think are important. So going  
23 to phase 4. There is a handwritten note of a  
24 meeting September 29, 1999?

25 A Yes.

1 Q Whose note is that?

2 A I believe that's Sergeant Field's handwriting.

3 Q And help us with the second page. "Pickton  
4 ongoing"?

5 A Yes.

6 Q Can you read that? Your copy may be better.

7 A So the first note is Ron and Mark and she'll be  
8 referring to Detective Ron Lepine and Detective  
9 Constable Mark Chernoff.

10 Q They were Vancouver Police officers?

11 A Yes. They were the ones that were assigned to  
12 assist the investigation by handling the informant  
13 Caldwell.

14 Q Yes.

15 A So do you want me to just try to read her notes?

16 Q Starting "Problems with Ellingsen".

17 A Yes. "Problems with Ellingsen. Historical.  
18 Don't -- don't agree with Coquitlam on veracity of  
19 her story. Undercover possible. Coquitlam file.  
20 New investigator on file Ruth Yurkiw. Coquitlam  
21 won't put in for undercover as per our discussion  
22 during the homicide conference. Any physical  
23 evidence is likely destroyed. Source's  
24 credibility is an issue."

25 Q "Part 6"?

1 A Yes. "Part 6 not" --  
2 Q Viable?  
3 A "Viable because of Ellingsen info."  
4 Q Part 6 would be a video warrant where you need to  
5 go to a judge and get a warrant for a video?  
6 A Well, Part 6 is broader than that. It's the  
7 electronic interception section of the Criminal  
8 Code. So it could be a wiretap. It could be a  
9 video warrant. It could be a one-party consent.  
10 Q We'll discuss that tomorrow.  
11 A "Pickton not picked out by" -- I'm not sure what  
12 that says. Other something.  
13 Q Okay. Thank you.  
14 A I think it says females, actually, in the context  
15 of what I know about the case.  
16 Q Now, the next Tab 2 I think the date's wrong. It  
17 says May 21, 2002. That's after Pickton's  
18 arrested. Is that the right date?  
19 A No. That won't be the right date. And clearly  
20 the memo was written in -- well, I would say in  
21 November of 1999 and I can explain that.  
22 Q Can you?  
23 A The misdating. One of the things that I  
24 discovered when I was doing my review is that --  
25 that's why I prefer to find physical documents in

1 people's binders that they were keeping, because  
2 one of the things that we also had someone doing  
3 was scouring our Intranet, our network, for every  
4 document that involved the missing women  
5 investigation, not just those hard-copy documents  
6 that were in people's files. So this is during  
7 the time where that work was being done and very  
8 unfortunately there was this auto date feature in  
9 the software that when the document would have  
10 been opened, every time it was opened, it would  
11 put the current date on it, and so that resulted  
12 in -- you'll have seen, I'm sure, that there are  
13 documents -- clearly the same document but  
14 different dates on them and a document like this  
15 with a 2002 date, although it's clear that the  
16 meeting -- that the document would have been  
17 written in 1999. So there were -- generally there  
18 were multiple copies of documents and I tried to  
19 get the ones that had some handwriting on them  
20 that were in someone's binder so that they had an  
21 accurate date. They had been printed  
22 contemporaneous with when they had been created  
23 rather than lifted off our system sometime later.  
24 So when I became aware of that, I immediately put  
25 out the information in a directive not to use this

1 feature, to turn it off, and to our IT, our  
2 information technology section, to try to disable  
3 that feature because obviously it creates all  
4 kinds of problems.

5 Q So November, '99 is your best estimate?

6 A Yes.

7 Q How many people worked full time on the missing  
8 women investigation?

9 A I would say that it was seven and a half, but  
10 seven full time at its maximum and then Dave  
11 Dickson was halftime. And that didn't include --  
12 I don't call Sergeant Field full time because she  
13 was not.

14 Q She was always doing other duties?

15 A Yes.

16 Q Remember we looked at Sergeant Field's time line.  
17 Sergeant Field was also on annual leave during  
18 August and September, August 24, '99 to September  
19 21, '99. Was there an acting person in charge  
20 then?

21 A She would have had an actor on her Homicide Squad  
22 who would have had responsibility for missing  
23 persons, but in terms of the Missing Women's  
24 Review Team, I don't know whether she formally put  
25 an actor in place or not. It would have defaulted

1 to Detective Lepine because he actually held the  
2 substantive rank of corporal detective. They had  
3 rank parity.

4 Q I just want to check your thought about seven full  
5 time. I'm in Tab 2 and I see typewritten notes.  
6 I'm hoping they're there. Do you see a number of  
7 pages of typewritten notes, the first date  
8 98/7/20?

9 A I'm sorry. In Tab 2?

10 Q Sorry. We'll give you another reference. Go to  
11 phase 2, Tab 12. So that's the previous binder.

12 A Previous binder. Tab 12?

13 Q Please.

14 A Yes.

15 Q Just look at the note. I thought it was 4. Bear  
16 with me just a second. October, '99, page 7. Do  
17 you see that?

18 A Just getting there. I do see some notes from  
19 October of '99.

20 Q October 22.

21 A October 22, yes.

22 Q

23 10 persons assigned to team, however only  
24 Detective Constable Shenher, Fell, Wolthers  
25 and Clarke full time.

1 Did I misread that, that there's four full time?

2 A No. You're correct in that. At a point there was  
3 seven full time and the list was in that previous  
4 memo that you referred me to, but by the time of  
5 November of '99 it's clear in the documentation  
6 and in my report that after the summer of 1999,  
7 Detective Constable Chernoff and Detective Lepine,  
8 for example, although they were still making  
9 themselves available to assist had for the most  
10 part returned to their Homicide Squad, so that was  
11 two that were down from it. There were others  
12 that left along the way. So she's talking about  
13 the police officers. As well I included their  
14 full-time clerk, Dorothy Alford, when you asked me  
15 how many were assigned full time, so I was  
16 including her.

17 Q Now, if you look at the situation, then, you had  
18 Fell and Wolthers assigned to the missing women  
19 review investigation, right?

20 A Yes.

21 Q Now, look over at the note for January, 2000,  
22 January 11th.

23 A Yes.

24 Q

25 Team meeting. Detectives Lepine and Chernoff

1                   have basically returned to homicide due to  
2                   two recent homicides.

3           A    Yes.

4           Q    So they had been taken from their duties and sent  
5                over to the Missing Women Review Team?

6           A    Correct.

7           Q    And that was in the spring of '99?

8           A    Correct.

9           Q    And they worked through the spring and summer of  
10                '99 into the fall?

11          A    Through the summer, for sure.

12          Q    So altogether they were on the missing women case  
13                for not more than six months?

14          A    On a full-time basis, that's true.

15          Q    And then they were taken off because of two recent  
16                homicides?

17          A    Correct.

18          Q    And they weren't put back on?

19          A    That's correct.

20          Q    Now, then I was reading about Fell and Wolthers.  
21                They were working on person of interest.  It looks  
22                like number 390?

23          A    Yes.

24          Q    Sex assault.  So as I read that, they were working  
25                on somebody else, not Pickton?



1           A    Well, no one was working in the Vancouver Police  
2                    Department specifically on Pickton except in  
3                    support of the RCMP other than Chernoff and  
4                    Lepine, who during the summer of '99 were managing  
5                    the informant Caldwell.  So other than that, there  
6                    wasn't anybody else that was working on that.  
7                    They were working on everybody but him.  The  
8                    person that they were working on was also a very  
9                    violent sex offender and that was the target that  
10                   they were spending a lot of their time on.

11           Q    You anticipated my question.  That was exactly  
12                   what I was going to ask you.  In -- by the fall of  
13                   '99 the Vancouver Police were not working on  
14                   Pickton.  They were working on other people?

15           A    Yes.

16           Q    Thank you.  Now, I wanted to ask you about the  
17                   last note there.  I've got -- it looks like  
18                   January 12 -- that's wrong.  01/12/11.  So 01 is  
19                   the year, 12 is the month, 11 the date.

20                         Field conducts preliminary negotiations and  
21                         planning begins with various RCMP sections to  
22                         determine the scope of the review and other  
23                         potential investigative avenues.

24           Q    Was this when we're starting to see a real gear up  
25                   of the JFO?

- 1           A    Yes.  By the time that she makes this note, there  
2                    had already been extensive conversations with the  
3                    RCMP at various levels and that date is actually  
4                    after the time which Staff Sergeant Henderson had  
5                    agreed that there needed to be a JFO and that  
6                    Sergeant Adam was assigned to that and Sergeant  
7                    Field was working with Sergeant Adam to create the  
8                    JFO.
- 9           Q    That's right.  It was November, December that  
10                   there was an agreement to proceed with the JFO,  
11                   but there was a lot of details to work out?
- 12          A    Yes.
- 13          Q    So I want to just ask you.  There's a reference to  
14                   the year 2000 September.  Detective Constable  
15                   Shenher applied for a new job.  So she had been in  
16                   missing women since the summer of '98 and now we  
17                   see in September of 2000 she applied for new job.  
18                   She was very tired from her hard two years on a  
19                   tough case, wasn't she?
- 20          A    I'm sorry.  I agree with what you're saying.  I'm  
21                   just trying to --
- 22          Q    September 15, 2000, page 10.
- 23          A    Sorry.  Say the date again.
- 24          Q    September 15, 2000.
- 25          A    Yes.

1 Q Would there be a more colloquial way of describing  
2 how she was doing?  
3 A She was -- my understanding is completely burnt  
4 out by the investigation, frustrated, upset.  
5 Q At the top of the page, second note, May, 2000.  
6 Sergeant Field attended at Justice Institute of BC  
7 for major case management. So as at that date --  
8 we covered this yesterday -- you had case  
9 management -- major case management knowledge and  
10 training?  
11 A Yes.  
12 Q And you brought that to bear in your Home Invasion  
13 Task Force?  
14 A Yes.  
15 Q There was no one with major case management  
16 training in the Missing Women Task Force?  
17 A Not until Sergeant Field received it then.  
18 Q But that's May, 2000?  
19 A Correct.  
20 Q And not much longer goes by, then there's a JFO?  
21 A Yes. That's right.  
22 Q Under the direction of the RCMP member Don Adam?  
23 A That's correct.  
24 Q So there was no one with major case management  
25 running the Missing Women Review Team in

1 Vancouver?

2 A No. And by that time there really wasn't much of  
3 a review team that was left.

4 Q So what was Vancouver then doing by the fall of  
5 2000 on Pickton other than what we've already  
6 discussed? Anything else at all?

7 A On Pickton?

8 Q Yes.

9 A Well, documented in my report is a series of  
10 conversations that Sergeant Field had with the  
11 RCMP, notably Staff Sergeant Davidson and Corporal  
12 Filer, about the need to carry on, and they were  
13 actually looking at something much broader in  
14 terms of an investigation, but always part of  
15 that. You'll see in Staff Sergeant Davidson's  
16 documentation was about the need to put more  
17 resources into the Pickton investigation in  
18 Coquitlam, and so it's also documented in my  
19 report that, for example, Sergeant Field was from  
20 time to time in contact with the Coquitlam RCMP  
21 and would note that at this time it is a high  
22 priority. Another time it's they're still working  
23 on it, but it's not a high priority right now  
24 because of other demands and so on. So the VPD  
25 wasn't working on -- you've asked me this question

1 a number of different ways. They weren't working  
2 on Pickton because Pickton was an investigation in  
3 Coquitlam that the VPD had assisted on at various  
4 times, particularly in the summer of 1999, but  
5 after that the Coquitlam RCMP maintained their --  
6 appropriately their jurisdiction over that file  
7 and continued to work on it sporadically, and I  
8 comment on that in detail in my report.

9 Q So looking at the exhibit with the time line phase  
10 4, look at July, August, September, October,  
11 November, 2000.

12 A I'm sorry. Can you -- we're on phase 4 now? Oh,  
13 on that document?

14 Q Please.

15 A And sorry. Which page do I look at here now?

16 Q The one for phase 4.

17 A Okay. Yes.

18 Q So July, that's when Shenher requested a transfer.  
19 She's gone by September; is that right?

20 A I would have to check. I thought it was later in  
21 the year that she was gone, somewhere in the fall.

22 Q I read a note of September, but that's -- she was  
23 burnt, out as you said. Now, look at the August,  
24 2000 note. "Request UHU review investigation."  
25 This is on the VPD's side of the chart. What was

1           that about?

2           A    So one of the things that Sergeant Field was  
3           working on, and it is one of the things that I  
4           document in my report, is that there was this lack  
5           of communication between this municipal police  
6           department called the Coquitlam RCMP and the  
7           provincial RCMP and the VPD, so it's actually a  
8           three-way thing. You can't look at the RCMP  
9           provincially and the Coquitlam RCMP as one  
10          organization because Coquitlam RCMP is functioning  
11          like a municipal police department. That's what  
12          they're contracted to do, provide municipal  
13          policing. And so Sergeant Field was meeting with  
14          people on the provincial side of the RCMP, talking  
15          about a joint force operation, but also pointing  
16          out that from the VPD's side of things the  
17          non-Pickton part of the investigation, that the  
18          investigation is stalled. We don't know where to  
19          go. Will the Unsolved Homicide Unit review all of  
20          our information in preparation for a joint force  
21          operation? And that's what she had been spending  
22          a lot of her energy working towards on the basis  
23          of her conversations with Staff Sergeant Davidson,  
24          who had pointed out in his reports and in his  
25          notes that we're likely to find the bodies of the

1 missing women in rural locations, and that's why  
2 the RCMP needed to become involved, because we're  
3 going to find them likely -- the probability is  
4 we're going to find them in our jurisdiction  
5 anyway and it will become our responsibility. As  
6 it turns out, that is what occurred.

7 Q You said the investigation was stalled, but  
8 Pickton had not been eliminated as a suspect?

9 A Well, what I was speaking, though, of was the  
10 investigation -- I said outside of the  
11 investigation into Pickton, which was being  
12 handled by the Coquitlam RCMP.

13 Q Okay. So it was stalled outside of Pickton?

14 A Well, I think that it was stalled inside of  
15 Pickton as well, as I document in my report, but  
16 in terms of the investigation that was going on  
17 separate from that particular suspect, it was also  
18 stalled as well. The investigation had  
19 deteriorated. The belief was that the information  
20 was historical, that it wasn't occurring again.  
21 As I pointed out before when you asked me about  
22 why didn't they do surveillance, the last known  
23 woman to have gone missing was January of 1999  
24 until a year later in terms of ones that they knew  
25 about. They were still receiving some reports,

1 but they were women who had gone missing in 1998  
2 or even earlier. So they weren't making any more  
3 progress. The investigation was deteriorating.  
4 They were losing their staff. They really didn't  
5 know where to go from there. They weren't  
6 controlling the investigation into Pickton. And  
7 so Sergeant Field was pursuing what she thought  
8 would give the investigation a chance of success,  
9 which was a multi-jurisdictional investigation, a  
10 JFO, in which resources could be combined. They  
11 would have quick and rapid access to information  
12 from throughout the province, that there would be  
13 better analysis of the information, and so on, I  
14 mean the benefits of going to JFO. And so I talk  
15 about that quite a bit in my report.

16 Q So since we're in 2000, let's just turn to a memo  
17 December 9, 1999. It's almost right before 2000  
18 starts, obviously.

19 A Can you refer me to which binder and tab, please?

20 Q Tab 4 of the binder you should have, which is  
21 phase 4. Tab 4, phase 4. It's a memo from  
22 Sergeant Field to Dan Dureau, who was an acting  
23 inspector?

24 A Yes.

25 Q You've seen this before?



1 A Yes, I have.

2 Q Just so you know, I think almost every one of  
3 these documents came from your own report and we  
4 just pulled out the documents.

5 A Yes. No. I understand that. Hopefully that was  
6 very helpful.

7 Q Yes, it was. Thank you. So what I wanted to do  
8 was take you to the second page --

9 A Yes.

10 Q -- under "Persons of Interest". You see that?

11 A Yes, I do.

12 Q So a number of persons of interest were removed  
13 from -- just help me read that. Go ahead, please.

14 A I'm sorry. I know that I've seen a better quality  
15 copy of this memo, but I cannot read --

16 Q What about were removed from the active list?

17 A That seems reasonable.

18 Q "We are still waiting" and there's a blackout?

19 A Yes.

20 Q "Doug and Mark will most likely charge him with  
21 five or six sexual assaults." So that's Fell and  
22 Wolthers?

23 A Yes.

24 Q Now, here's the sentence that I flagged: "Pickton  
25 is still being investigated by Coquitlam RCMP.

1                   However, it is not a high priority with them at  
2                   this time."

3                   A    Yes.

4                   Q    So it was known to the VPD that this was where the  
5                   RCMP in Coquitlam were at, right?

6                   A    Yes.

7                   Q    Did it occur to your police force, hearing that it  
8                   was not a high priority, to consider taking back  
9                   the investigation?

10                  A    Well, they weren't going to take it back because  
11                  it never was theirs in the first place, but --

12                  Q    Theirs meaning who?  Who's theirs?

13                  A    When you're talking about the Vancouver Police  
14                  Department taking it back, they never had  
15                  possession of it in the first place, so it wasn't  
16                  about taking it back.  It had always been under  
17                  the direction of the Coquitlam RCMP.  But in terms  
18                  of was there more that they could have done in  
19                  seeing and learning that it was a low priority,  
20                  yes.  I believe that there was and I write that in  
21                  my report.

22                  Q    And your basis for saying it was never theirs in  
23                  the first place, Deputy LePard, is what?

24                  A    Well, because the information alleged a murder  
25                  that had occurred in Pickton's barn in Coquitlam,

1 so it was never a matter of disagreement that the  
2 Coquitlam RCMP were in charge of that  
3 investigation. That's clear throughout the  
4 documentation. When Corporal Connor assigns  
5 tasks, it was assigned continually from -- to  
6 investigators from Corporal Connor to Constable  
7 Yurkiw to Constable Sherstone. There were various  
8 investigative strategies that they did. There  
9 were many times where Coquitlam was conducting an  
10 investigation that the VPD wasn't even aware of,  
11 wasn't consulted on, wasn't advised of. So I  
12 could go into this in much greater detail, but I  
13 write in my report clearly about the way that it  
14 works, and there was never any disagreement about  
15 this, is this was information about a murder  
16 alleged to have occurred in Coquitlam, discrete  
17 information that they were investigating.

18 Q Your view was there was no crime committed in  
19 Vancouver?

20 A Correct.

21 Q Thank you. Now, let's look at the conclusion in  
22 this year ending memo, December, '99.

23 A Well, maybe I can just back up a bit there, is  
24 that what we had learned is that there was no  
25 crime that was committed in Vancouver, but the

1 information about Pickton certainly was that a  
2 crime or crimes had been committed on his property  
3 in Coquitlam. There was no suggestion or  
4 information that any crime had occurred in  
5 Vancouver with respect to Mr. Pickton.

6 Q "Conclusion", the bottom of the page:

7 It is anticipated that in the absence of any  
8 new information and with the completion of  
9 all tips, the Missing Person Review Team  
10 should be in a position to wind down within  
11 the next two months.

12 Do you see that?

13 A Yes.

14 Q So that was the VPD view of things as it relates  
15 to this entire investigation as at the end -- the  
16 month of December, '99?

17 A Well, no. I think that that needs to be  
18 considered in the context of the other information  
19 around that, because I understand the questions  
20 that that would give rise to and I asked Sergeant  
21 Field specifically about that. She said, "Look,  
22 what I was saying is that we were not making any  
23 headway in the way that we were going with our end  
24 of the investigation and I had devoted my  
25 energies. I thought that the way for us to be

1           successful was to form a joint force operation  
2           with the RCMP because of her discussions with  
3           Staff Sergeant Davidson, and so on. And so that's  
4           what she was working towards. And as I put in my  
5           report, I don't think that she received  
6           sufficient support at a more senior enough level  
7           to advance that agenda, which I thought was the  
8           right one, but among others. There were other  
9           things that needed to be done. But that was  
10          certainly a reasonable conclusion for her to draw,  
11          is that what they needed to have a chance of  
12          success in this investigation was a joint force  
13          operation that needed to be multi-jurisdictional.

14          Q    But to be fair, Sergeant Field, she's a sergeant.  
15                She's not a senior officer. Someone at the  
16                sergeant level can't go get a JFO going. You need  
17                senior police. You need the police chief and  
18                deputy to liaise with the commander of the RCMP.  
19                That's a big deal to put together?

20          A    Not necessarily as high as you have described, but  
21                definitely I agree with you, and I write about  
22                that, is that there needed to be more involvement  
23                at the management level to expedite that; that  
24                rather than simply acquiescing to Sergeant Field  
25                doing this and remaining somewhat disengaged and

1            simply saying, yes, you know, please go forward  
2            with that.

3            Q    Well, someone needed to tell her, "It doesn't work  
4            like that, Sergeant Field. We need support at the  
5            top for this"?

6            A    Well, the fact is that she did eventually get to  
7            her goal and so it can work like that, but it  
8            wasn't working as quickly as it should have and I  
9            think, and I write, that there should have been  
10           more management involvement in that. And there  
11           were other things that could have been pursued,  
12           but, of course, you'll have seen from Acting  
13           Inspector Dureau, who was in charge at the time,  
14           that he really didn't have a good understanding of  
15           what the information was in the case.

16           Q    What should Dureau have done?

17           A    Pardon me?

18           Q    What should Dureau have done?

19           A    Well, first thing is it would have been much  
20           preferable if he had a very clear understanding of  
21           all the information then. If he had done, for  
22           example, a file review and had known what had  
23           happened so far, if he had known about the  
24           information about Pickton, for example, if he had  
25           known about Detective Inspector Rossmo's May 25th,

1 1999 report, those would have been all important  
2 things for him to have known. And I know that had  
3 he been fully informed, I expect that his actions  
4 might have been different. And I know that from  
5 experience from when he was the acting inspector  
6 when I submitted my report about the Home Invasion  
7 Task Force and he immediately took it to Deputy  
8 Chief McGuinness, gave it his full support and  
9 recommended that it be approved in its entirety.  
10 So -- but, unfortunately, as he points out himself  
11 in his statement to me, that he was not well  
12 informed about what had gone on. He was not clear  
13 on what the purpose of the team was and the  
14 information that they had. Particularly, he was  
15 completely uninformed on the information about  
16 Pickton.

17 Q So going to the next Tab 5 and then the break, Mr.  
18 Commissioner, if it suits you. I will finish Tab  
19 5. This is a memo to the police board, chair and  
20 members, Vancouver Police Board?

21 A Yes.

22 Q It's dated April 10, 2002. I have a note, though,  
23 that we think it's March of 2002. Do you know  
24 which month it is?

25 A Well, I would expect that this was a memo that was

1 written, actually, in 2000. What we're dealing  
2 with is the auto date feature because it talks  
3 about the year of 1999 was a busy one and so it  
4 looks like a year-end report or a report that  
5 would have been submitted in early 2000.

6 Q Okay. Thank you. That's why I was asking you.  
7 So it's a 2000 report. And you don't know which  
8 month then, but early 2000?

9 A I would expect so.

10 Q So in the first paragraph, skipping down a number  
11 of lines, 10 lines, it says:

12 Progress has been made with the Home Invasion  
13 Task Force --

14 Of course, we heard about that from you.

15 -- and the Downtown Eastside Missing Women's  
16 Task Force.

17 Is that a fair statement to --

18 A That's accurate. You're reading it accurately, I  
19 should say.

20 Q Do you agree with that comment, that progress has  
21 been made?

22 A Yes. I mean I agree that progress had been made.  
23 They'd done an incredible amount of work to that  
24 date in terms of getting closer to a resolution  
25 other than for the four women that they found and



1 others that they found soon after they were  
2 reported missing. No. They weren't closer to  
3 their goal of resolving what happened to the  
4 other -- I think at that time they started with  
5 31. They had found 4, so 27 missing women. So  
6 no. They had not solved that, but certainly it  
7 wouldn't be unreasonable to say that they had made  
8 a lot of progress in eliminating possibilities,  
9 doing a lot of work, looking at various suspects,  
10 charged one suspect with some serious sexual  
11 offences, but clearly he was not the one  
12 responsible for the missing women.

13 MR. VERTLIEB: Thank you. Mr. Commissioner, I have no more  
14 questions for the witness, but just to outline, if  
15 I may. We had anticipated that the witness would  
16 be in the evidence in chief stage for three days,  
17 and I believe that's still a very -- I think  
18 that's a good estimate. We'll need to finish  
19 tomorrow. I want to cover some areas with him.  
20 What I'm also hoping to do tomorrow afternoon at  
21 the end of the day is to have a meeting with all  
22 of the participants' counsel so we can discuss the  
23 issue around the witness list and further  
24 percolate here a few times about who will be  
25 called. So we'll have a meeting tomorrow



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